

PUBLIC NOTICE

Notice is Hereby Given that the Tooele City Council & the Tooele City Redevelopment Agency of Tooele City will meet in a Work Session, on Wednesday, May 15, 2019 at the hour of 5:00 p.m. The Meeting will be Held at the Tooele City Hall Large Conference Room, located at 90 North Main Street, Tooele, Utah.

- 1. Open City Council Meeting
- 2. Roll Call
- 3. Discussion:
 - Utility Services Partners Presentation Presented by Dennis Lyon
 - Cemetery Fee Changes Presented by Darwin Cook
 - Sign Ordinance Presented by Andrew Aagard
 - Ordinance 2019-04 An Ordinance of the Tooele City Council Reassigning the Zoning Classification to the R1-7 Residential Zoning District for 16.4 Acres of Property Located at 600 West and 650 West Utah Avenue Presented by Jim Bolser
 - Subdivision Preliminary Plan for Par Fore Estates, Application by Par 4 Estates LLC, Located at Approximately 775 East Vine Street, in the R1-7 Residential Zoning District, for the Purpose of Creating 62 Single-Family Residential Lots Presented by Jim Bolser
 - Ordinance 2019-12 An Ordinance of the Tooele City Council Amending the Text of Chapter 7-4 of the Tooele City Code Related to Parking and Making Related Technical Changes to Chapter 7-15, Chapter 7-15a and Chapter 7-16 of the Tooele City Code
 Presented by Jim Bolser
 - Rezone/ Water Modeling Presented by Chairman Steve Pruden
 - RDA Project Update Presented by Brad Pratt
- 4. Close Meeting
 - Litigation and Property Acquisition
- 5. Adjourn

Michelle Y. Pitt Tooele City Recorder

Pursuant to the Americans with Disabilities Act, Individuals Needing Special Accommodations Should Notify Michelle Y. Pitt, Tooele City Recorder, at 435-843-2113 or <u>michellep@tooelecity.org</u>, Prior to the Meeting.

Cemetery Fee Comparison As of January 14, 2019											
	Tooele City Proposed Stansbury Grantsville City Logan City American Fork Bountiful City Kaysville City Springville City Midvale City Pleas							Pleasant Grove			
Service	Cemetery	New Fee	Cemetery	Cemetery	Cemetery	Cemetery	Cemetery	Cemetery	Cemetery	Cemetery	City Cemetery
Resident Grave Space	\$500.00	\$700.00	\$400.00	\$500.00	\$606.00	\$1,200.00	\$640.00	\$500.00	\$850.00	\$650.00	\$800.00
Resident Grave Space Upright	\$800.00	\$1,000.00							\$1,000.00		
Resident Cremation/Baby Space	\$200.00	\$250.00	\$250.00	\$250.00	\$302.00		\$250.00	\$300.00	\$500.00	\$650.00	\$800.00
Non-Resident Grave Space	\$900.00	\$1,000.00	\$800.00	\$1,500.00	\$606.00	\$1,200.00	\$940.00		\$1,660.00	\$1,200.00	\$1,600.00
Non-Resident Grave Space Upright	\$1,200.00	\$1,300.00									
Non -Resident Cremation/Baby	\$300.00	\$300.00	\$400.00						\$2,010.00		
OPENING & CLOSING FEES											
Resident Open & Close	\$200.00	\$300.00	\$450.00	\$300.00	\$501.00	\$600.00	\$525.00	\$500.00	\$350.00	\$900.00	\$700.00
Resident Open & Close-Cremation/Baby	\$150.00	\$200.00	\$150.00	\$300.00	\$222.00	\$200.00	\$150.00	\$250.00	\$250.00	\$400.00	\$250.00
Non-Resident Open & Close	\$250.00	\$400.00	\$450.00	\$600.00	\$501.00	\$850.00	\$1,800.00	\$2,650.00	\$650.00		\$1,300.00
Non-Res Open & Close-Cremation/Baby	\$200.00	\$250.00	\$150.00		\$222.00	\$400.00	\$300.00	\$1,800.00	\$300.00		\$400.00
SATURDAY & AFTER HOUR FEES											
Resident After Hour Fee	\$200.00	SAME			\$240/hr	\$250.00	\$200/hr		\$100.00		\$350.00
Non Resident After Hour Fee	\$200.00	SAME							\$150.00		\$350.00
Resident Saturday Fee	\$300.00	SAME	\$100/\$200	\$150.00	\$513.00		\$350.00	\$75.00	\$250.00	\$200.00	\$350.00
Non-Resident Saturday Fee	\$400.00	SAME		\$300.00				\$150.00	\$300.00		
OTHER FEES											
Headstone Setting Permit	\$50.00	SAME					\$20/\$100 Raised	\$150.00			
Resident Certificat Transfer	\$30.00	SAME	\$50.00		\$60.00	\$50.00	\$50.00		\$25.00		\$50.00
Non-Resident Certificate Fee		SAME	\$75.00				\$100.00		\$50.00		\$500.00
DISINTERMENT	DISINTERMENT										
Resident Disinterment - Adult	\$1,000.00	SAME	\$1,600.00	\$1,000.00	\$1,200.00	\$1,500.00	\$900.00		\$1,250.00		\$1,400.00
Resident Disinterment cremations	\$90.00	\$500.00	\$800.00	\$500.00	\$600.00	\$1,000.00	\$400.00		\$650.00		\$1,400.00

Resident/Non-Resident Requirements March 4, 2019

Grantsville City Cemetery

If the person is currently or has ever lived in Grantsville they are charged the resident fees.

Stansbury Cemetery

Purchaser must have a Stansbury address to be considered a resident. No proof is required. Stansbury only charges non-resident fees for grave spaces and certificates are usually hand delivered to address provided.

Lehi Cemetery

Purchaser must have a Lehi address to be considered a resident. No proof is required. If a resident buys for a non-resident and then wants to transfer ownership the non-resident has to pay the difference in fees before transfer takes place. Lehi Cemetery is currently in the process of changing their fee schedule to reflect the same fee for residents and non-residents due to the difficulty in establishing residency.

Bountiful City Cemetery

Purchaser must have a Bountiful address to be considered a resident. No proof is required. For opening and closing fees the Cemetery asks the Mortuary where the place of death was and they go by that, unless the resident was a previous Bountiful resident and moved to a care facility, then they are considered a resident. If the resident moved out of Bountiful to a care facility and sold their home they are considered a non-resident. If none of the above can be determined then it is based on address and honor system.

Kaysville City Cemetery

Purchaser must show proof of residency by driver's license or voter registration card. In addition, the Cemetery has access to Kaysville City Power records and verifies residency through these records. Kaysville Cemetery no longer sells grave spaces to non-residents due to lack of space. Their non-resident fees are for opening and closing of the grave.

Springville City Cemetery

Purchaser must have a Springville address to be considered a resident. No proof is required. If the deceased was a previous Springville resident and moved to a care facility or in with relatives then they are still considered a resident and are charged as such for opening and closing fees.

American Fork Cemetery

One fee for residents and non-residents for purchases and opening and closing fees.

Logan Cemetery

One fee for residents and non-residents for purchases and opening and closing fees.

TOOELE CITY CORPORATION

ORDINANCE 2019-04

AN ORDINANCE OF THE TOOELE CITY COUNCIL REASSIGNING THE ZONING CLASSIFICATION TO THE R1-7 RESIDENTIAL ZONING DISTRICT FOR 16.4 ACRES OF PROPERTY LOCATED AT 600 WEST AND 650 WEST UTAH AVENUE.

WHEREAS, Utah Code §10-9a-401, *et seq.*, requires and provides for the adoption of a "comprehensive, long-range plan" (hereinafter the "General Plan") by each Utah city and town, which General Plan contemplates and provides direction for (a) "present and future needs of the community" and (b) "growth and development of all or any part of the land within the municipality"; and,

WHEREAS, the Tooele City General Plan includes various elements, including water, sewer, transportation, and land use. The Tooele City Council adopted the Land Use Element of the Tooele City General Plan, after duly-noticed public hearings, by Ordinance 1998-39, on December 16, 1998, by a vote of 5-0; and,

WHEREAS, the Land Use Element (hereinafter the "Land Use Plan") of the General Plan establishes Tooele City's general land use policies, which have been adopted by Ordinance 1998-39 as a Tooele City ordinance, and which set forth appropriate Use Designations for land in Tooele City (e.g., residential, commercial, industrial); and,

WHEREAS, the Land Use Plan reflects the findings of Tooele City's elected officials regarding the appropriate range, placement, and configuration of land uses within the City, which findings are based in part upon the recommendations of land use and planning professionals, Planning Commission recommendations, public comment, and other relevant considerations; and,

WHEREAS, Utah Code §10-9a-501, *et seq.*, provides for the enactment of a "land use [i.e., zoning] ordinances and a zoning map" that constitute a portion of the City's regulations (hereinafter "Zoning") for land use and development, establishing order and standards under which land may be developed in Tooele City; and,

WHEREAS, a fundamental purpose of the Land Use Plan is to guide and inform the recommendations of the Planning Commission and the decisions of the City Council about the Zoning designations assigned to land within the City (e.g., R1-10 residential, neighborhood commercial (NC), light industrial (LI)); and,

WHEREAS, the RR-1 Residential zoning district is currently assigned to approximately 16.4 acres of land located at 600 West and 650 West Utah Avenue (see map attached as **Exhibit A**); and,

WHEREAS, the 16.4 acres are currently owned by Elmer Nix and Janice Clegg; and,

WHEREAS, by Rezone Petition received February 13, 2019, Sylacauga Development, LLC requested that the subject property be reassigned to the R1-7 Residential zoning district (see Rezone Petition attached as Exhibit B); and,

WHEREAS, the surrounding properties to the north, west and south are assigned the RR-1 Residential zoning districts; and,

WHEREAS, Utah Code §10-9a-501 and §10-9a-503 provide for the municipal legislature to consider Planning Commission recommendations for amendments to the land use ordinances and zoning map, and to approve, revise, or reject the recommended amendments; and,

WHEREAS, on May 8, 2019, the Planning Commission convened a duly noticed public hearing, accepted written and verbal comment, and voted to forward its recommendation to the City Council; and,

WHEREAS, the City Council convened a duly-noticed public hearing on ______, 2019; and,

WHEREAS, the City Council finds that, subject to the reasonable and appropriate conditions outlined below, the requested Zoning Map amendment is not adverse to the best interest of the City; and,

WHEREAS, the City is under no obligation to approve a Zoning Map amendment, but may do so upon finding a rational basis:

NOW, THEREFORE, BE IT ORDAINED BY THE TOOELE CITY COUNCIL that:

Section 1. <u>Amendment</u>. The Tooele City Zoning Map is hereby amended to indicate that the zoning district assigned to the subject properties shall be reassigned to the R1-7 Residential zoning district; and,

Section 2. <u>Rational Basis.</u> The City Council hereby finds that the above-described expressed conditions to the approval of this Ordinance 2019-04 are reasonable and necessary to serve, protect, and preserve the health, safety, and welfare of Tooele City and its residents, including future residents of the subject property.

Section 4. <u>No Vesting.</u> Approval of this Ordinance 2019-04, together with its exhibits, shall not be construed to imply or constitute any vesting or entitlement as to intensity of use (i.e., density) or configuration (i.e., lots, units, roads).

Section 5. <u>Severability</u>. If any section, part or provision of this Ordinance 2019-04 is held invalid or unenforceable, such invalidity or unenforceability shall not affect any other portion of this Ordinance, and all sections, parts and provisions of this Ordinance shall be severable.

Section 6. <u>Effective Date</u>. This Ordinance is necessary for the immediate preservation of the peace, health, safety, or welfare of Tooele City and shall become effective immediately upon

passage, without further publication, by authority of the Tooele City Charter.

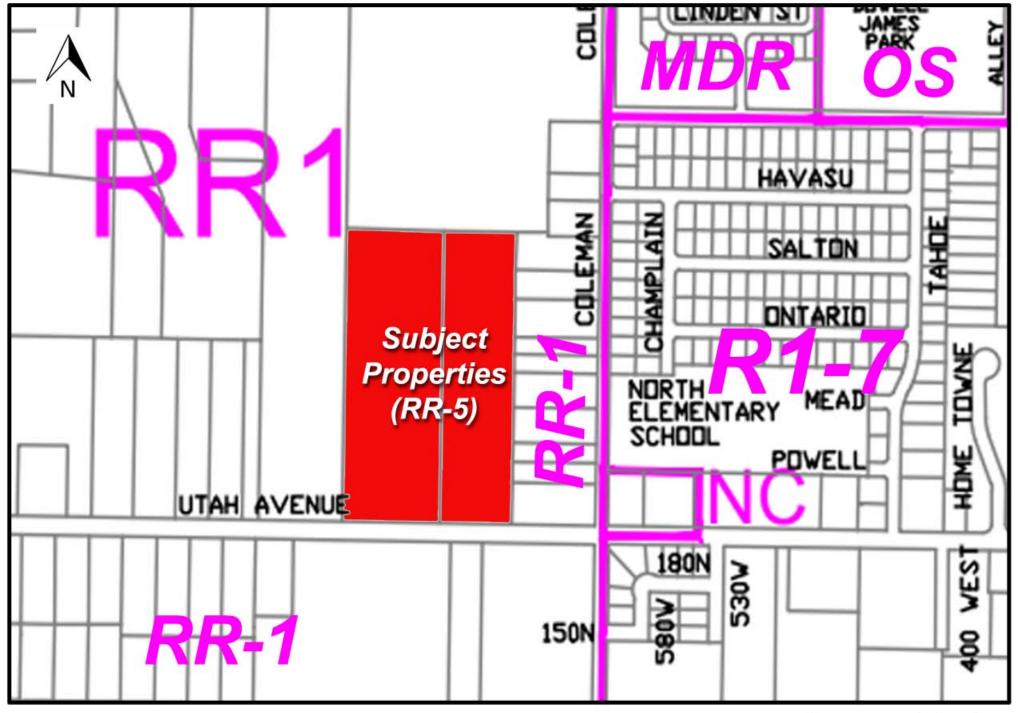
IN WITNESS WHEREOF, this Ordinance is passed by the Tooele City Council this _____ day of _____, 2019.

(For)	TOOELE CITY COUN	CIL	(Against)
ABSTAINING:			
(Approved)	MAYOR OF TOOELE	СІТҮ	(Disapproved)
ATTEST:			
Michelle Y Pitt, City Recorder			
S E A L			
Approved as to Form:	Roger Baker, Tooele City /	Attorney	

EXHIBIT A

ZONING MAP

Murdock Meadows Zoning Map Amendment



Current Zoning

EXHIBIT B

REZONE PETITION

Zoning, General Plan, & Master Plan Map Amendment Application

Community Development Department 90 North Main Street, Tooele, UT 84074 (435) 843-2132 Fax (435) 843-2139 www.tooelecity.org



Notice: The applicant must submit copies of the map amendment proposal to be reviewed by the City in accordance with the terms of the Tooele City Code. Once plans for a map amendment proposal are submitted, the plans are subject to compliance reviews by the various city departments and may be returned to the applicant for revision if the plans are found to be inconsistent with the requirements of the City Code and all other applicable City ordinances. All submitted map amendment proposals shall be reviewed in accordance with the Tooele City Code. Submission of a map amendment proposal in no way guarantees placement of the application on any particular agenda of any City reviewing body. It is **strongly** advised that all applications be submitted <u>well in advance</u> of any anticipated deadlines.

		P19-10	1	
Project Information			02-082-0-0025	
Date of Submission: 2/13/19	Current Map Designation: R R - 1	Proposed Map Designation:	Parcel #(s): 02-082-00017	1
Project Name: MUrdock	Meadows		Acres: 14,4	
Project Address: 000 W Utar	Ave \$ U50	W Utah A	he]
Proposed for Amendment:	nance 🛛 General Plan	Master Plan:		
Brief Project Summary: a Proposed RR-1 to MDR W	rezone of	two subject	parcels from	Â,
KK-I TO MDR W	vith the Ir	itent to pr	svide attordo	ble
housing opti	Unis to To	ocic uty r	esidents.	
Property Qwner(s):	Die al Danie au	Applicant(s): Ci d o f	Dular	111 [000]
Address:		Address: 1010 Hi	auga Levelof	nuit, Lu
PO Box 92/2 City - Dela Sta	57 WUMUM	City: Ch C	State:	
FOUL	UI SPH	SLL	UT 84124	
Phone: 435-834-504	53/491-0456	Phone:		
Contact Person: Brad	Lancaster	Address: U078 Ba	ushore Dr	
Phone:		stansbury	State T 84074	
Cellular: 35-720-4119	Fax:	Brancas	ter 39(a)gmail. a	Ŵ

*The application you are submitting will become a public record pursuant to the provisions of the Utah State Government Records Access and Management Act (GRAMA). You are asked to furnish the information on this form for the purpose of identification and to expedite the processing of your request. This information will be used only so far as necessary for completing the transaction. If you decide not to supply the requested information, you should be aware that your application may take a longer time or may be impossible to complete. If you are an "at-risk government employee" as defined in *Utah Code Ann.* § 63-2-302.5, please inform the city employee accepting this information. Tooele City does not currently share your private, controlled or protected information with any other person or government entity.

Note to Applicant:

Zoning and map designations are made by ordinance. Any change of zoning or map designation is an amendment the ordinance establishing that map for which the procedures are established by city and state law. Since the procedures must be followed precisely, the time for amending the map may vary from as little as $2\frac{1}{2}$ months to 6 months or more depending on the size and complexity of the application and the timing.

219	For Office Us	a Only	
Received By:	Date Received: 2/13/19 003380	Fees:	App. #: 2190080

EXHIBIT C

PLANNING COMMISSION MINUTES



STAFF REPORT

May 1, 2019

То:	•	Tooele City Planning Commission Business Date: May 8, 2019				
From:	Planning Div	vision				
	Community	Development Department				
•		ard, City Planner / Zoning Administrator – Zoning Map Amendment Request				
	Application No.: P19-79					
	Applicant: Brad Lancaster, representing Sylacauga Development, LLC					
Project Location:		600 West and 650 West Utah Avenue				
Z	Zoning:	RR-1 Residential Zone				

Zoning:RR-1 Residential ZoneAcreage:16.4 Acres (Approximately 714,384 ft²)Request:Request for approval of a Zoning Map Amendment in the RR-1 Residential
zone regarding reassignment of the subject properties to the R1-7
Residential zoning district.

BACKGROUND

This application is a request for approval of a Zoning Map Amendment for 16.4 acres located at approximately 600 West and 650 West Utah Avenue. The property is currently zoned RR-1 Residential. The applicant is requesting that a Zoning Map Amendment to R1-7 Residential be approved to allow for the development of the currently vacant site as single-family homes with minimum lot sizes of 7000 square feet.

The Planning Commission heard an application by the same applicant concerning the same properties on March 13, 2019. At that meeting the Planning Commission forwarded a negative recommendation to the City Council. Since that meeting the applicant has revised the application and development plans, removing the request for MR-8 and is now proposing all of the development as R1-7 Residential.

ANALYSIS

<u>General Plan and Zoning</u>. The Land Use Map of the General Plan calls for the Residential land use designation for the subject property. The property has been assigned the RR-1 Residential zoning classification, supporting approximately one dwelling unit per acre. The purpose of the RR-1 zone is to "provide for single family residential areas and single family dwelling units on larger individual lots. Additionally these districts are intended to allow and make available Rural Residential opportunities and agricultural uses protected from the encroachment of incompatible uses." The RR-1 Residential zoning designation is identified by the General Plan as a preferred zoning classification for the Residential land use designation. The two subject properties are surrounded on all sides by properties with the same RR-1 Residential zoning designation. Mapping pertinent to the subject request can be found in Exhibit "A" to this report.

The applicant is requesting the R1-7 Residential zone to facilitate new development on the currently vacant parcels. The applicant desires to construct approximately 16.4 acres of single-family detached homes on 7000 square foot lots. It should also be noted that the R1-7 zone does permit duplex and twin home style units on 14,000 square foot lots.



There are some differences between the R1-7 Residential zone and the RR-1 Rural Residential zone. The R1-7 zone is considered Medium Density Residential and can be developed with 7000 square foot lots that are 60 feet wide. It is possible that these properties could be developed with as many as 68 homes if zoned R1-7. In the RR-1 the property would yield a density of approximately 13 homes when considering road dedications and so forth.

There are also land use differences between the two zones. The RR-1 zone is a rural residential zone designed to preserve agricultural uses. The RR-1 zone is a zone that also permits large animals such as horses and cows. The R1-7 zone does not permit large animals.

<u>Site Plan Layout</u>. The applicant has submitted a preliminary conceptual site plan in order to demonstrate the intentions of the property if the zoning is granted. This site plan is included only for the Planning Commission and City Council's reference and should not be reviewed in depth at this time. If the zoning is changed the applicant would be required to submit applications for subdivision and site plan review (if necessary) at that time.

<u>*Criteria For Approval.*</u> The criteria for review and potential approval of a Zoning Map Amendment request is found in Section 7-1A-7 of the Tooele City Code. This section depicts the standard of review for such requests as:

- (1) No amendment to the Zoning Ordinance or Zoning Districts Map may be recommended by the Planning Commission or approved by the City Council unless such amendment or conditions thereto are consistent with the General Plan. In considering a Zoning Ordinance or Zoning Districts Map amendment, the applicant shall identify, and the City Staff, Planning Commission, and City Council may consider, the following factors, among others:
 - (a) The effect of the proposed amendment on the character of the surrounding area.
 - (b) Consistency with the goals and policies of the General Plan and the General Plan Land Use Map.
 - (c) Consistency and compatibility with the General Plan Land Use Map for adjoining and nearby properties.
 - (d) The suitability of the properties for the uses proposed viz. a. viz. the suitability of the properties for the uses identified by the General Plan.
 - (e) Whether a change in the uses allowed for the affected properties will unduly affect the uses or proposed uses for adjoining and nearby properties.
 - (f) The overall community benefit of the proposed amendment.

REVIEWS

<u>Planning Division Review</u>. The Tooele City Planning Division has completed their review of the Zoning Map Amendment submission and has issued the following findings:

- 1. Rezoning this property from RR-1 to R1-7 Residential could increase unit yield on the 16.4 acres from approximately 13 residential units to 68 residential units, an increase of approximately 55 additional units.
- 2. The R1-7 Zone prohibits the keeping of farm animals and the RR-1 zone permits the keeping of farm animals such as horses, cows, goats, etc.
- 3. The RR-1 zone requires 1 acre lots and the R1-7 zone requires 7000 square foot lots.
- 4. The RR-1 zone permits only single-family residential and agriculture uses and the R1-7 Zone permits single-family and two-family residential.



Engineering Review. The Tooele City Engineering and Public Works Divisions have completed their reviews of the Zoning Map Amendment submission and have the following finding(s):

1. There is a lack of the necessary utilities in the area, such as sewer, and will require the developer the extend utilities off-site to where the utility services are located.

<u>Noticing</u>. The applicant has expressed their desire to rezone the subject property and do so in a manner which is compliant with the City Code. As such, notice has been properly issued in the manner outlined in the City and State Codes.

STAFF RECOMMENDATION

Staff recommends the Planning Commission carefully weigh this request for a Zoning Map Amendment according to the appropriate tenets of the Utah State Code and the Tooele City Code, particularly Section 7-1A-7(1) and render a decision in the best interest of the community with any conditions deemed appropriate and based on specific findings to address the necessary criteria for making such decisions.

Potential topics for findings that the Commission should consider in rendering a decision:

- 1. The effect of the proposed application on the character of the surrounding area.
- 2. The degree to which the proposed application is consistent with the intent, goals, and objectives of any applicable master plan.
- 3. The degree to which the proposed application is consistent with the intent, goals, and objectives of the Tooele City General Plan.
- 4. The degree to which the proposed application is consistent with the requirements and provisions of the Tooele City Code.
- 5. The suitability of the properties for the uses proposed.
- 6. The degree to which the proposed application will or will not be deleterious to the health, safety, and general welfare of the general public or the residents of adjacent properties.
- 7. The degree to which the proposed application conforms to the general aesthetic and physical development of the area.
- 8. Whether a change in the uses allowed for the affected properties will unduly affect the uses or proposed uses for adjoining and nearby properties.
- 9. The overall community benefit of the proposed amendment.
- 10. Whether or not public services in the area are adequate to support the subject development.
- 11. Other findings the Commission deems appropriate to base their decision upon for the proposed application.

MODEL MOTIONS

Sample Motion for a Positive Recommendation – "I move we forward a positive recommendation to the City Council for the Murdock Meadows Zoning Map Amendment Request by Brad Lancaster, representing Sylacauga Development, LLC to reassign the subject properties to the R1-7 Residential zoning district, application number P19-79, based on the findings listed in the Staff Report dated May 1, 2019:"

1. List any additional findings and conditions...

Sample Motion for a Negative Recommendation - "I move we forward a negative recommendation to the



City Council for the Murdock Meadows Zoning Map Amendment Request by Brad Lancaster, representing Sylacauga Development, LLC to reassign the subject properties to the R1-7 Residential zoning district, application number P19-79, based on the following findings:"

1. List any additional findings...



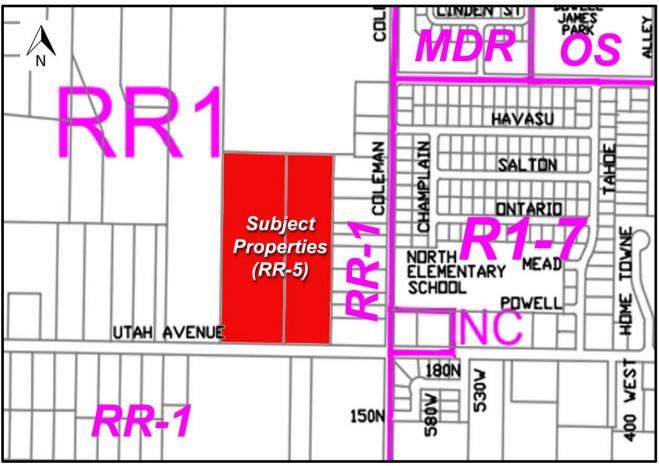
EXHIBIT A

MAPPING PERTINENT TO THE MURDOCK MEADOWS ZONING MAP AMENDMENT

Murdock Meadows Zoning Map Amendment



Aerial View



Murdock Meadows Zoning Map Amendment

Current Zoning

EXHIBIT B

APPLICANT SUBMITTED INFORMATION

Zoning, General Plan, & Master Plan Map Amendment Application

Community Development Department 90 North Main Street, Tooele, UT 84074 (435) 843-2132 Fax (435) 843-2139 www.tooelecity.org



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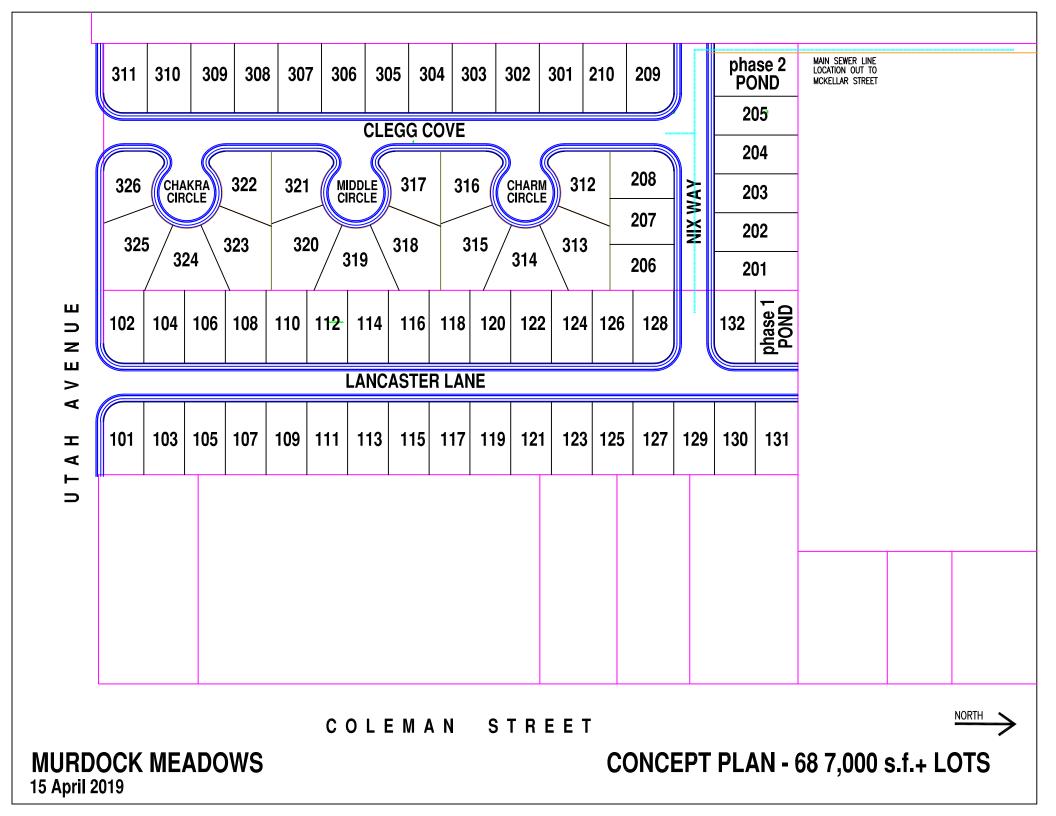
		P19-10	1	
Project Information			02-082-0-0025	
Date of Submission: 2/13/19	Current Map Designation: R R - 1	Proposed Map Designation:	Parcel #(s): 02-082-00017	1
Project Name: MUrdock	Meadows		Acres: 14,4	
Project Address: 000 W Utar	Ave \$ U50	W Utah A	he]
Proposed for Amendment:	nance 🛛 General Plan	Master Plan:		
Brief Project Summary: a Proposed RR-1 to MDR W	rezone of	two subject	parcels from	Â,
KK-I TO MDR W	vith the Ir	itent to pr	svide attordo	ble
housing opti	Unis to To	ocic uty r	esidents.	
Property Qwner(s):	Die al Danie au	Applicant(s): Ci d o f	Dular	111 [000]
Address:		Address: 1010 Hi	auga Levelof	nuit, Lu
PO Box 92/2 City - Dela Sta	57 WUMUM	City: Ch C	State:	
FOUL	UI SPH	SLL	UT 84124	
Phone: 435-834-504	53/491-0456	Phone:		
Contact Person: Brad	Lancaster	Address: U078 Ba	ushore Dr	
Phone:		stansbury	State T 84074	
Cellular: 35-720-4119	Fax:	Brancas	ter 39(a)gmail. a	Ŵ

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219	For Office Us	a Only	
Received By:	Date Received: 2/13/19 003380	Fees:	App. #: 2190080





STAFF REPORT

May 1, 2019

То:		Tooele City Planning Commission Business Date: May 8, 2019				
From: Planning Division Community Development Department						
Prepa	red By:	Andrew Aag	gard, City Planner / Zoning Administrator			
Re:	<u>Par Fo</u>	re Estates –	Preliminary Plan Subdivision Request			
	Applica	ation No.:	P18-759			
	Applica	ant:	John & Jen Harris, representing Par 4 Estates LLC			
	Project	Location:	Approximately 775 East Vine Street			
Zoning:		:	R1-7 PUD Planned Unit Development Zone			
	Acreag	e:	13.48 Acres (Approximately 587,188 ft ²)			
Request:		t:	Request for approval of a Preliminary Plan Subdivision in the R1-7 PUD			
			Planned Unit Development zone regarding the creation of 62 residential			
			lots.			

BACKGROUND

This application is a request for approval of a Preliminary Plan Subdivision for approximately 13.48 acres at approximately 775 East Vine Street. The property is currently zoned R1-7 PUD Planned Unit Development. The applicant is requesting that a Preliminary Plan Subdivision be approved to allow for the development of the currently vacant site as a residential subdivision consisting of 62 single-family residential lots.

ANALYSIS

<u>General Plan and Zoning</u>. The Land Use Map of the General Plan calls for the Residential land use designation for the subject property. The property has been assigned the R1-7 PUD Planned Unit Development zoning classification, supporting approximately five dwelling units per acre. The purpose of the R1-7 PUD zone is to "provide a range of housing choices to meet the needs of Tooele City residents, to offer a balance of housing types and densities, and to preserve and maintain the City's residential areas as safe and convenient places to live. These districts are intended for well-designed residential areas free from any activity that may weaken the residential strength and integrity of these areas. Typical uses include single family dwellings and two family dwellings such as duplexes and twin homes. Also allowed are parks, open space areas, pedestrian pathways, trails and walkways, utility facilities and public service uses required to meet the needs of the City." The R1-7 zoning designation is identified by the General Plan as a preferred zoning classification for the Residential land use designation. Properties assigned the R1-7 Residential zoning classification abut the subject property on all sides with the golf course located to the north. Mapping pertinent to the subject request can be found in Exhibit "A" to this report.

<u>Subdivision Layout</u>. The subdivision is proposed for vacant land south of the City's golf course and north of Vine Street. Lots within the subdivision comply with the PUD standards that were approved in June of 2018. Lots range in size from 4,200 square feet up to 6,200 square feet and from 40 feet wide to 50 feet in width.



The subdivision will have some parcels that are common open space, mostly between the golf course and the lots along the north and vine street and the lots along the south. This common open space will be maintained by a Home Owners Association. Open space along the northern boundary will include a golf cart path that is a requirement of the development by the PUD ordinance.

There will be two storm water detention basins owned and maintained by the development. These detention basins will be protected by a drainage easement in favor of the Par Fore HOA. These ponds are relatively deep and largely without amenity use. However, Parcel E and Parcel H are flatter open parcels and do have more use potential. Lot 62 is a larger parcel on the eastern end of the development that will eventually be a club house.

The PUD ordinance requires that the development landscape and maintain the double fronting lot frontages along vine street. The development will install trees, an in-ground irrigation system for the trees, 6 foot solid masonry fencing and stamped or textured concrete in the park strip.

The subdivision will be constructed in four phases with phase 1 being located at the western side of the subdivision. Each phase will be required to submit a Final Plat Subdivision application.

Landscaping. The individual lots will be landscaped and maintained by the lot owners. The common areas between the lots and the development boundaries will be primarily sod with an in-ground irrigation system and maintained by the development HOA. 153 trees will be installed in the common areas.

<u>*Parking*</u>. There are no parking requirements as this is a single-family residential subdivision and each dwelling must have a two car garage and appropriate driveway width and length that can accommodate two additional vehicles. Each lot will have at least 4 parking spaces. In addition to private parking the development is providing 27 guest parking stalls located adjacent to each of the open space parcels and storm water detention basins.

Fencing. Fencing other than that used for rear patio screening for individual lots, shall not be placed on individual lots and will be regulated by a duly organized home owner's association.

<u>*Criteria For Approval.*</u> The procedure for approval or denial of a Subdivision Preliminary Plat request, as well as the information required to be submitted for review as a complete application is found in Sections 7-19-8 and 9 of the Tooele City Code.

REVIEWS

<u>Planning Division Review</u>. The Tooele City Planning Division has completed their review of the Preliminary Plan Subdivision submission and has issued a recommendation for approval for the request with the following proposed conditions:

- 1. Convey to Tooele City Corporation, with the Par Fore Estates Subdivision plat a ten foot wide cart path easement along the north boundary of the subdivision and construct the ten foot cart path as referenced in the land sale and purchase agreement.
- 2. Other than rear patio screening fencing, individual lots shall not have fencing.
- 3. Secure and record and off-site easement to route sewer through off site property as may be necessary to meet development needs.

<u>Engineering Review</u>. The Tooele City Engineering and Public Works Divisions have completed their reviews of the Preliminary Plan Subdivision submission and have issued a recommendation for approval for the request.



STAFF RECOMMENDATION

Staff recommends approval of the request for a Preliminary Plan Subdivision by John & Jen Harris, representing Par 4 Estates LLC, application number P18-759, subject to the following conditions:

- 1. That all requirements of the Tooele City Engineering and Public Works Divisions shall be satisfied throughout the development of the site and the construction of all buildings on the site, including permitting.
- 2. That all requirements of the Tooele City Building Division shall be satisfied throughout the development of the site and the construction of all buildings on the site, including permitting.
- 3. That all requirements of the Tooele City Fire Department shall be satisfied throughout the development of the site and the construction of all buildings on the site.
- 4. That all requirements of the geotechnical report shall be satisfied throughout the development of the site and the construction of all buildings on the site.
- 5. Convey to Tooele City Corporation, with the Par Fore Estates Subdivision plat a ten foot wide cart path easement along the north boundary of the subdivision and construct the ten foot cart path as referenced in the land sale and purchase agreement.
- 6. Other than rear patio screening fencing, individual lots shall not have fencing.
- 7. Secure and record and off-site easement to route sewer through off site property as may be necessary to meet development needs.

This recommendation is based on the following findings:

- 1. The proposed development plans meet the intent, goals, and objectives of the Tooele City General Plan.
- 2. The proposed development plans meet the requirements and provisions of the Tooele City Code.
- 3. The proposed development plans will not be deleterious to the health, safety, and general welfare of the general public nor the residents of adjacent properties.
- 4. The proposed development conforms to the general aesthetic and physical development of the area.
- 5. The public services in the area are adequate to support the subject development.

MODEL MOTIONS

Sample Motion for a Positive Recommendation – "I move we forward a positive recommendation to the City Council for the Par Fore Estates Preliminary Plan Subdivision Request by John & Jen Harris, representing Par 4 Estates LLC for the purpose of creating 62 single-family residential lots, application number P18-759, based on the findings and subject to the conditions listed in the Staff Report dated May 1, 2019:"

1. List any additional findings and conditions...

Sample Motion for a Negative Recommendation – "I move we forward a negative recommendation to the City Council for the Par Fore Estates Preliminary Plan Subdivision Request by John & Jen Harris, representing Par 4 Estates LLC for the purpose of creating 62 single-family residential lots, application number P18-759, based on the following findings:"



1. List findings...



EXHIBIT A

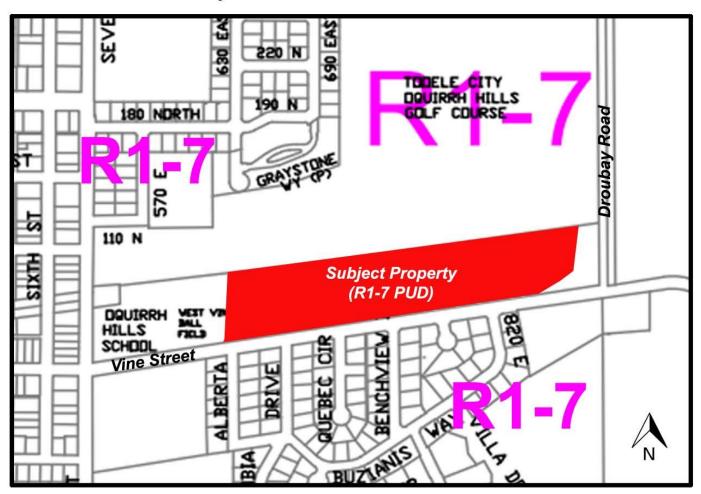
MAPPING PERTINENT TO THE PAR FORE ESTATES PRELIMINARY PLAN SUBDIVISION



Par Fore Estates Preliminary Plan

Aerial View

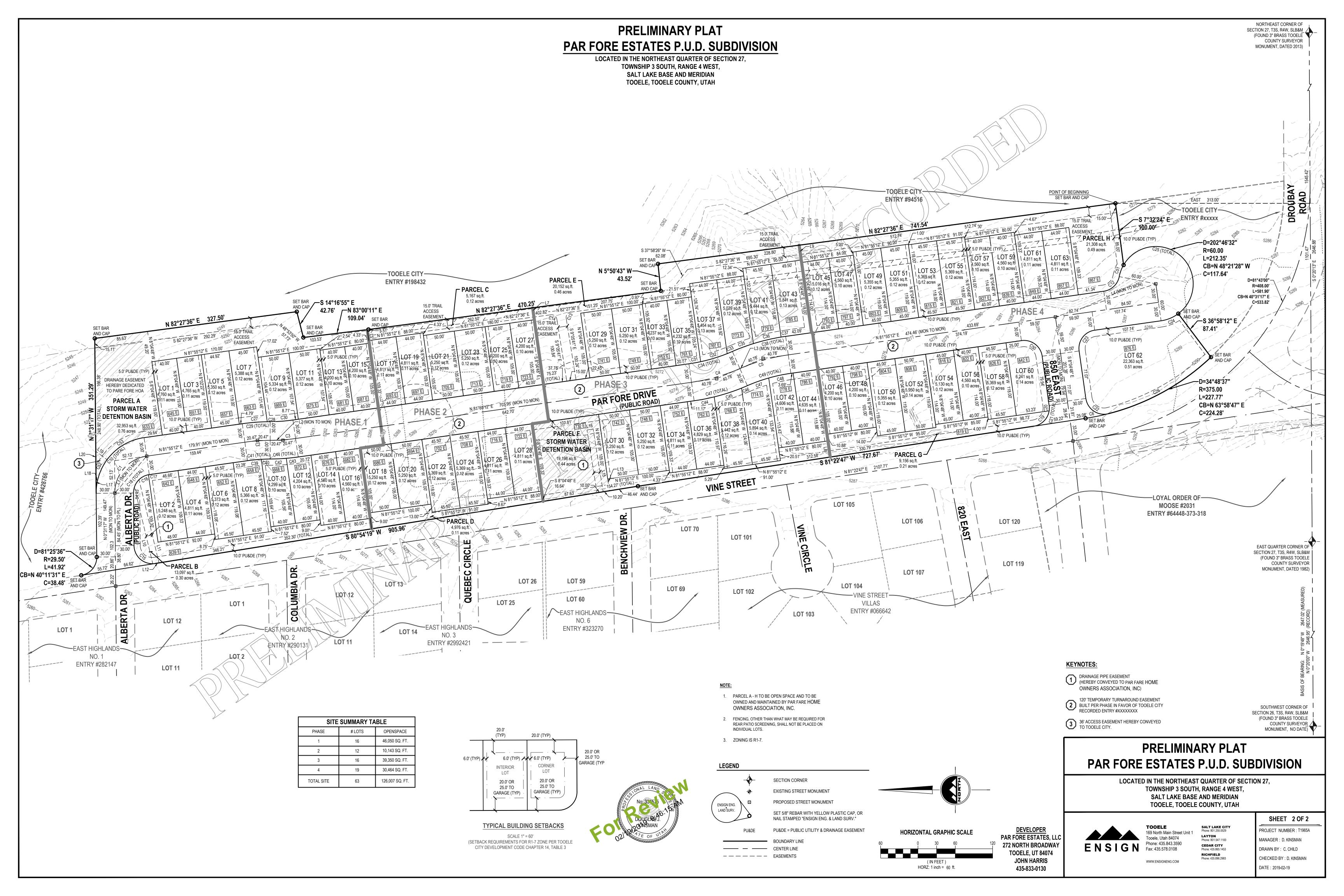
Par Fore Estates Preliminary Plan



Current Zoning

EXHIBIT B

PROPOSED DEVELOPMENT PLANS

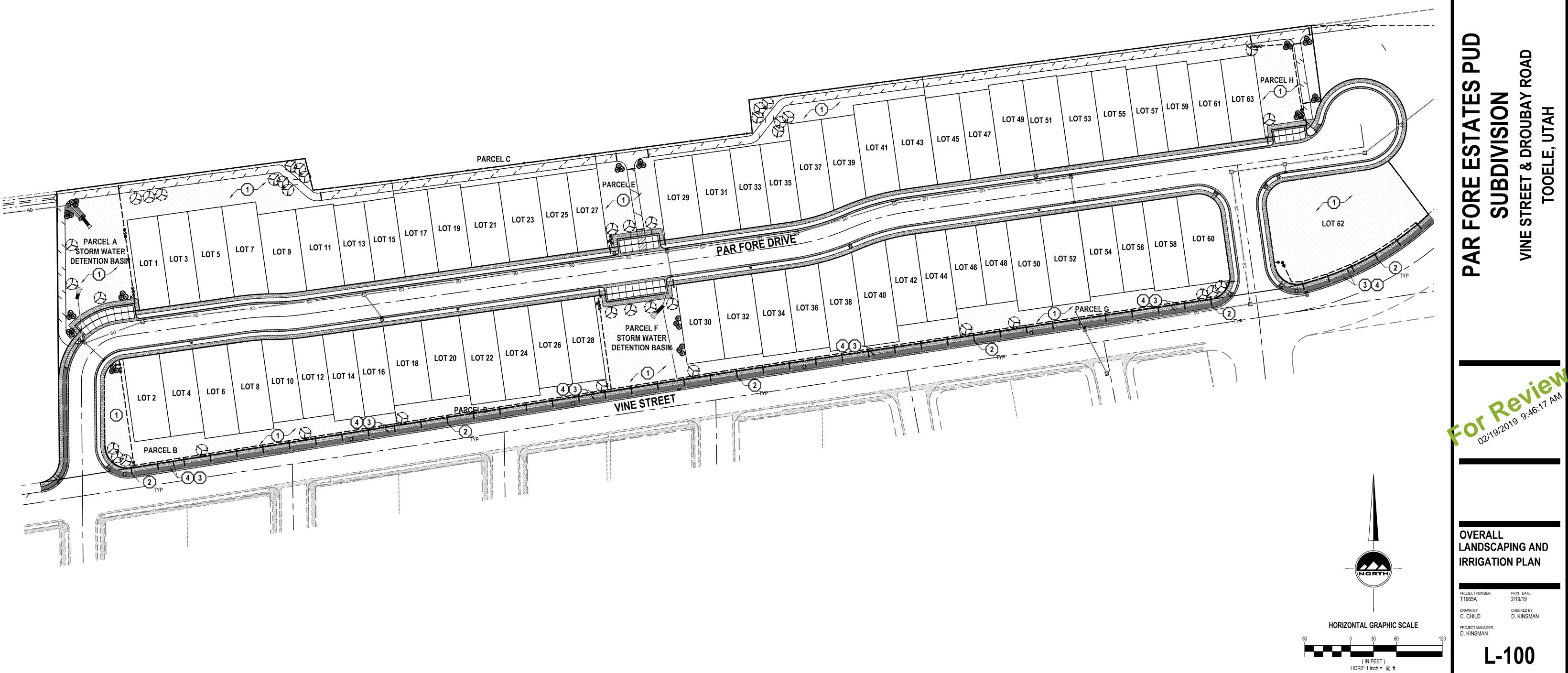




CALL BLUESTAKES @ 811 AT LEAST 48 HOURS PRIOR TO THE COMMENCEMENT OF ANY

BENCHMARK

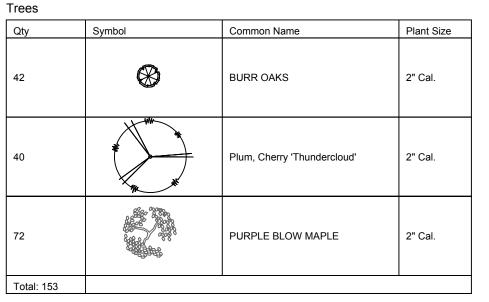
EAST QUARTER CORNER OF SECTION 27, T3S, R4W, SLB&M (FOUND 3" BRASS TOOELE COUNTY SURVEYOR MONUMENT, DATED 1982) ELEVATION = 5384.73



** NOTES ** THIS IRRIGATION SYSTEM WAS DESIGNED AT AND 60 (WORKING) PSI AT THE POINT OF CONNECTION. IF THESE MINIMUM REQUIREMENTS CAN NOT BE MET, PLEASE CONTACT THE DESIGNER. THIS PLAN WAS DRAWN FOR GRAPHIC CLARITY ONLY. PLEASE PLACE ALL MAINLINE AND LATERAL LINES IN ADJACENT LANDSCAPE AREAS. SOME FIELD MODIFICATIONS MAY BE NEEDED TO AVOID ON SITE OBSTRUCTIONS.

Irrigation		
Qty	Symbol	Description
6	۲	See Blackflow Preventer Detail 1/L-200
-	•	Rain Bird 100-PGA Globe
-	•	Rain Bird XCZ-100 COM
6	A	Irritrol Total Control R Series
		Pipe Sleeve 2x Diameter
		Mainline: 1 1/4" Schedule 40 PVC

Landscape



SCOPE OF WORK:

PROVIDE, INSTALL AND/OR CONSTRUCT THE FOLLOWING PER THE SPECIFICATIONS GIVEN OR REFERENCED, THE DETAILS NOTED, AND/OR AS SHOWN ON THE CONSTRUCTION DRAWINGS:

- SOD AREA W/ RAINBIRD SPRAYED HEADS & MAXIS. SEE LANDSCAPING DETAIL SHEET L-200.
- INSTALL AMUR MAPLE TREE W/ ROOT WATERING SYSTEM AND EJ PLAZA TREE GRATE SPACED AT A MAXIMUM OF 35' PER TOOELE CITY ORDINANCE 7-19-17.1. SEE LANDSCAPING DETAIL SHEET L-200.
- 6.0' TALL DECORATIVE PRECAST CONCRETE FENCE PER TOOELE CITY ORDINANCE 7-19-17.1. SEE DETAILS 9 & 10/L-200.
- 4 TEXTURED CONCRETE IN PARK STRIP PER TOOELE CITY ORDINANCE 7-19-17.1.



TOOELE

169 N. Main Street, Unit 1 Tooele, UT. 84074 Phone: 435.843.3590

SALT LAKE CITY Phone: 801.255.0529

LAYTON Phone: 801.547.1100

CEDAR CITY Phone: 435.865.1453

RICHFIELD Phone: 435.896.2983

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PAR FORE ESTATES, LLC 272 NORTH BROADWAY TOOELE, UT 84074 CONTACT: JOHN HARRIS PHONE: 435-833-0130



TOOELE CITY CORPORATION

ORDINANCE 2019-12

AN ORDINANCE OF TOOELE CITY AMENDING TOOELE CITY CODE CHAPTER 7-4, CHAPTER 7-15, CHAPTER 7-15A, AND CHAPTER 7-16 REGARDING PARKING AND ASSOCIATED TECHNICAL AMENDMENTS.

WHEREAS, Utah Code §10-8-84 and §10-9a-102 authorize cities to enact ordinances, resolution, and rules and to enter other forms of land use controls they consider necessary or appropriate for the use and development of land within the municipality to provide for the health, safety, welfare, prosperity, peace, and good order, comfort, convenience, and aesthetics of the municipality; and,

WHEREAS, Tooele City Code Chapter 7-4 contains provisions addressing the parking standards and design aspects of parking facilities for all uses of land; and,

WHEREAS, Chapter 15, Chapter 15a, and Chapter 16 of Title 7 of the Tooele City Code contain references to City Code provisions revised by this ordinance and thereby necessitate technical changes to maintain those references; and,

WHEREAS, the provisions of the City Code applicable to parking were first established by Ordinance 1983-05 on April 20, 1983; and,

WHEREAS, it is proper and appropriate to routinely review the ordinances and provisions of the Tooele City Code for clarity, predictability, relevance, applicability, and appropriateness; and,

WHEREAS, it is proper and appropriate to revise provisions of the City Code found to be antiquated, to have diminished in applicability and appropriateness, to be unclear or to have diminished relevance, to lead to difficulties in the predictability of the land use application approval process, or to modernize provisions to adapt to changing conditions and federal and state laws; and,

WHEREAS, the City Administration recommends amendments to the above-referenced Chapters of the Tooele City Code in order to accomplish the above-stated purposes and objectives; and,

WHEREAS, more specifically, the City Administration recommends the amendments summarized in the list below and shown in Exhibits A-D:

• Background Purposes

- Respond to input from community and applicants regarding needs, frustrations & clarifications
- General update and modernization of ordinances related to parking
- General housekeeping and technical updates

• Chapter 7-4 – Off-Street Parking Requirements

- Address parking requirements for all permissible land uses
- Address the methods by which parking requirements are calculated
- Consolidate parking calculation requirement into a single table that's clear and concise
- Establish a program of acceptable ranges for parking requirements based off of established calculation requirements
- Establish provisions in concert with public safety to provide for the safe and convenient

usage of developments without overly intrusive requirements

- Housekeeping and technical updates
- Chapter 7-15 Residential Facilities for Persons with a Disability
 - Revise established requirements for parking to reference the same in Chapter 7-4
- Chapter 7-15a Residential Facilities for Elderly Persons
 - Revise established requirements for parking to reference the same in Chapter 7-4
- Chapter 7-16 Zoning District Purpose and Intent. Mixed use, Commercial, Industrial and Special Purpose Districts
 - Repeal Table 3 to eliminate duplication with provisions of Chapter 7-4; and,

WHEREAS, the purposes of the proposed amendments include the creation of more productive, more predictable, and less cumbersome regulatory program for the implementation of parking facilities associated with the various uses of land permitted throughout the community; and,

WHEREAS, a staff-level committee ("Staff") comprised of the Community Development Director, City Planner, City Engineer, and Public Works Director worked for three months to formulate final recommendations to the Mayor; and,

WHEREAS, a City Administration Committee ("Committee"), including the Staff, the Mayor, representation from the Planning Commission, and representation from the City Council, worked for an additional month to refine the Staff recommendations; and,

WHEREAS, the Planning Commission discussed the Staff and Committee recommendations during its business meeting of March 27, 2019; and,

WHEREAS, on May 8, 2019, the Planning Commission convened a duly noticed public hearing, accepted written and verbal comment, and voted to forward its recommendation to the City Council (see Planning Commission minutes attached as Exhibit E); and,

WHEREAS, the Planning Commission discussed the Staff and Committee recommendations during its business meeting of April 17, 2019; and,

WHEREAS, on _____, 2019, the City Council convened a duly-advertised public hearing:

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF TOOELE CITY that Tooele City Code Chapter 7-4 is hereby amended as shown in Exhibit A, Chapter 7-15 is hereby amended as shown in Exhibit B, Chapter 7-15a is hereby amended as shown in Exhibit C, and Chapter 7-16 is hereby amended as shown in Exhibit D.

This Ordinance is necessary for the immediate preservation of the peace, health, safety, and welfare of Tooele City and its residents and businesses and shall become effective upon passage, without further publication, by authority of the Tooele City Charter.

IN WITNESS WHEREOF, this Ordinance is passed by the Tooele City Council this _____ day of _____, 2019.

	TOOELE CITY	COUNCIL		
(For)				(Against)
ABSTAINING:				
	MAYOR OF TO	DOELE CITY		
(Approved)			(Disapproved)	
ATTEST:				
	_			
Michelle Y. Pitt, City Recorder		SEAL		
Approved as to Form:				
Roger Evans	s Baker, City Attor	ney		

EXHIBIT A

PROPOSED REVISIONS TO TOOELE CITY CODE CHAPTER 7-4

CHAPTER 4. OFF-STREET PARKING REQUIREMENTS

- 7-4-1. Purpose and Scope.
- 7-4-2. Parking to be Prohibited.
- 7-4-3. Parking Calculation.
- 7-4-4. Number of Parking Spaces.
- 7-4-5. Parking Calculation Ranges.
- 7-4-6. Parking Studies
- 7-4-7. Parking Location.
- 7-4-8. Access Requirements.
- 7-4-9. Parking Lots.
- 7-4-10. Parking Dimensions.
- 7-4-11. Public Safety Aisles.

7-4-1 Purpose and Scope.

- (1) Purpose. The purpose of this Chapter is to ensure the provision and maintenance of off-street parking and loading facilities in proportion to the parking and loading demand of the associated land uses. The requirements of this Chapter are intended to provide functional, efficient and attractive parking and loading facilities, to protect public safety, and to mitigate adverse land use impacts.
- (2) Scope. This Chapter is applicable to all new and existing development requiring vehicular access under the provisions of this Title. The requirements of this Chapter shall not be construed to prohibit or limit other applicable provisions of this Title, the Tooele City Code, or other laws.

7-4-2 Parking to be Provided.

- (1) Parking Required. Every land use established under the authority of this Title shall provide parking as required by this Chapter. Each person who establishes any such land use shall provide the required parking. The establishment of a land use shall include any change in use and any increase in the capacity or intensity of an existing use.
- (2) Continual Obligation to Provide Parking. Provision of parking as required by this Chapter shall be a continual obligation so long as the associated use exists, including during times of vacancy. It shall be unlawful for any property owner, land use operator, or person responsible for providing parking to discontinue or dispense with required parking facilities without providing alternate parking which meets the requirements of this Chapter.
- (3) Alteration Where Parking Insufficient. A building, structure, or use which lacks sufficient parking as required by this Chapter may not be altered, enlarged, or changed in a manner that affects their parking calculation unless additional parking for the alteration, enlargement, or change is supplied that meets the requirements of this Chapter.

7-4-3. Parking Calculation.

The following provisions shall be used to calculate the total number of parking spaces required by this chapter:

- (1) Fractional Numbers. Any fractional parking space requirement resulting from a parking calculation shall be rounded up to the next whole number, subject to Section 7-4-5(2) of this Chapter.
- (2) More Than One Use on Lot. If a lot or parcel contains more than one use, parking spaces shall be provided in an amount equal to the total of the requirements for each use unless shared parking is approved pursuant to this Chapter.
- (3) Square Foot Basis. Parking requirements based on square footage shall be calculated using gross floor area unless otherwise provided in this Chapter.
- (4) Employee Basis. Parking requirements based on the number of employees shall be calculated using the largest number of persons working on any shift, including owners and managers.
- (5) Capacity Basis. Parking requirements based on the number of seats, beds, or other capacity determinations shall be calculated using the maximum capacity for those units of measure.
- (6) Director Determinations. If a use listed in Table 7-4-1 identifies the calculation of its parking requirement to be a determination of the Director, or for a use not otherwise listed in Table 7-4-1, the Director of the Community Development Department shall determine the appropriate parking calculation by:

- (a) first, applying the parking requirements for a use deemed most similar to the use proposed; or then
- (b) second, applying an established standard specific to that use from a professional publication such as the Institute of Traffic Engineers; or then
- (c) third, requiring a parking study be provided by the applicant to provide guidance for the Director to determine the appropriate parking calculation requirement. The Director shall not be under any obligation or requirement to agree or follow the recommendations of the submitted parking study.
- (7) ADA-Accessible Parking Spaces. Parking spaces compliant with ADA regulations shall be provided as required by the current building codes adopted by the City and any other standards officially adopted by the City. Accessible spaces shall be counted towards the fulfillment of the on-site parking requirement for each use.
- (8) Parking Space Calculations. Standard parking spaces shall be provided as set forth in Section 7-4-4. Formulas and calculations shown in that Section represent both the maximum and minimum parking requirements subject to the provisions of Section 7-4-5. Uses and terms listed in Section 7-4-4 shall have no effect on the permissibility or definition of uses.

7-4-4. Number of Parking Spaces.

The number of required off-street parking spaces shall be calculated according to Table 7-4-1, subject to Section 7-4-5 herein.

	Table 7-4-1 – Parking Space Requirement Calculations.				
Land Use		Parking Requirement			
Accessory Uses		As determined by the Director			
Auditoriums		1 space for every 3 seats			
Bar, Tavern, and Private Clul	0	1 space for every 3 seats or 1 space per 100 square feet of floor area (excluding kitchen, storage, etc.) whichever is more			
	First patron station	2 spaces			
Beauty Shop	Each additional station (excluding wash stations)	1 space			
Churches and Places of Wor	ship	1 space for every 3 seats in the primary assembly area			
Commercial Center		1 space per 300 square feet			
Commercial Day Care / Pre-	School Center	1 space for every employee, plus 4 visitor spaces ¹			
Convalescent Care Facility		1 space for every 4 patient beds, plus 1 space per employee			
Dwelling ²	Single-Family	2 spaces per dwelling unit			
Dwening-	Two-Family	2 spaces per dwelling unit			
	<2 Bedroom Units	2 spaces per unit			
Dwelling, Multi-Family ²	2 Bedroom Units	2 spaces per unit			
	3+ Bedroom Units	2 spaces per unit			
Dwelling, Visitor Parking ³		1 space for every 4 dwelling units			
Educational Facility	Public Use	As determined by the Director			
Educational Facility	Private Use	As determined by the Director			
Funeral Homes and Mortuaries		1 space for every 3 seats			
Health Care Facility		1 space for every 2 patient beds, plus 1 parking space for each employee			

Table 7-4-1 – Parking Space Requirement Calculations.

Health Care Provider		3 spaces for each doctor, dentist, therapist, or other provider, plus 1 space for each employee
Hotel		1 space for each living or sleeping unit, plus 1 space for each employee
Industrial Uses		1 space per employee, adequate spaces for company owned vehicles, plus 4 visitor spaces
Manufacturing Uses		1 space per employee, adequate spaces for company owned vehicles, plus 4 visitor spaces
Motel		1 space for every living or sleeping unit, plus 1 space per employee
Nursing homes		1 space for every 4 patient beds, plus 1 space per employee
Office	Business	1 space per 200 square feet
	Professional	1 space per 200 square feet
Personal Services		1 space per 300 square feet
Public Use		As determined by the Director
Residential Facility for Elderly Persons	Bedroom for 1 or 2 Persons	1 space per bedroom, plus 1 space per employee
	Bedroom for 3 or 4 Persons	2 space per bedroom, plus 1 space per employee
Residential Facility for Persons with a Disability	Bedroom for 1 or 2 Persons	1 space per bedroom, plus 1 space per employee
	Bedroom for 3 or 4 Persons	2 space per bedroom, plus 1 space per employee
Restaurant		1 space for every 3 seats or 1 space per 100 square feet of floor area (excluding kitchen, storage, etc.) whichever is more
	General	1 space per 300 square feet
Retail	Appliance Stores	1 space per 600 square feet
	Furniture Stores	1 space per 600 square feet
Sports Arenas		1 space for every 3 seats
Theaters, Assembly Halls and Meeting Rooms		1 space for every 3 seats
Uses not listed		As determined by the Director
Warehouse Uses		1 space per employee, adequate spaces for company owned vehicles, plus 4 visitor spaces
Wholesale Uses		1 space per employee, adequate spaces for company owned vehicles, plus 4 visitor spaces

¹ With adequate drop off and pick up area as determined by the Director

² Unless otherwise specified in Chapter 16 of this Title

³ In developments of three-family, four-family, or multi-family dwelling units

7-4-5 Parking Calculation Ranges.

- (1) Purpose of Parking Calculation Ranges. The number of parking spaces required under Section 7-4-4 may be adjusted in accordance with the provisions in this section. The purpose of adjustments is to provide flexibility to those requirements in recognition that many factors can be unique to various potential uses of land in the city, to adapt to specific circumstances, reduce potential environmental impacts, and conserve resources.
- (2) Natural Adjustment Range. Where permitted, a Natural Adjustment Range allows for parking to be freely modified to increase or decrease the amount of parking spaces provided without necessity of requesting a formal modification as outlined in this Section. The calculation of the Natural Adjustment Range shall be based on the true calculation from Table 7-4-1 without rounding allowed under Section 7-4-3(1) of this Chapter. In all

situations where the Natural Adjustment Range results in a partial or fractional parking requirement, the requirement shall be rounded up to the next whole number.

- (a) Residential Uses.
 - (i) Single-Family and Two-Family Residential Uses. No Natural Adjustment shall be allowed and the parking calculations established in Table 7-4-1 shall represent the minimum requirements.
 - (ii) Multi-Family Residential Uses. Multi-family residential developments where the parking calculations established in Table 7-4-1 result in a requirement of 100 parking spaces or less, exclusive of required visitor parking, shall have no Natural Adjustment allowed and the parking calculations established in Table 7-4-1 shall represent the minimum requirements. Multi-family residential developments where the parking calculations established in Table 7-4-1 result in a requirement of 101 parking spaces or more, exclusive of required visitor parking, may apply a maximum 8% Natural Adjustment Range.
 - (iii) Visitor Parking. Visitor parking calculations shall not be eligible for Natural Adjustment and the calculations established in Table 7-4-1 shall represent the minimum requirements.
- (b) Non-Residential Uses. The parking requirement calculations from Table 7-4-1 shall represent both the minimum and maximum parking requirement. Non-residential developments may apply a maximum 15% Natural Adjustment Range.
- (3) Deviations Beyond the Natural Adjustment Range. In cases where parking in amounts beyond the allowances of the Natural Adjustment Range may be appropriate, the Planning Commission may approve a request for a modification, by way of a parking study, to increase or reduce parking requirements based on findings found in Subsection (4) by not more than an additional 10% of the calculation from Section 7-4-4.

7-4-6. Parking Studies.

In any instance where a parking study is required, a parking study shall be prepared and submitted by the applicant for review. Parking studies shall be prepared by a professional engineer licensed to work in the State of Utah and reviewed as a part of the land use application.

- (1) The study shall provide:
 - (a) planning and traffic engineering data, including estimates of parking demand based on the most current recommendations from the Institute of Transportation Engineers;
 - (b) data collected from uses or combinations of uses that are the same or highly comparable to the proposed application as indicated and justified by density, scale, bulk, area, type of activity, and location;
 - (c) the source of data used to develop the study's recommendations;
 - (d) a recommendation for parking requirement standard or calculations applicable to the site for which the study is being prepared based on site specific factors, data, circumstances, and conditions compared against study-collected data; and
 - (e) the name and qualifications of the person(s) preparing the study.
- (2) City staff shall review the study and make a recommendation to the Planning Commission concerning the validity of the parking study, the appropriateness of the conclusions reached, and the appropriate standard and minimum number of parking spaces that should be required.
- (3) The Planning Commission shall determine the appropriate standard and required minimum number of parking spaces required after:
 - (a) considering the recommendations of the parking study and City staff; and
 - (b) making the findings required under Subsection (3)(d), according to the type of application.
- (4) Findings Required. The Planning Commission may approve a deviation from strict compliance for the number of parking spaces required or the standard of calculation to be used only after making the findings of this subsection.
 - (a) For commercial, retail, office, and mixed-use developments, the Planning Commission must find that:
 (i) adequate parking will be provided;
 - (ii) the total number of spaces that would otherwise be required for each individual establishment in the development is overly burdensome or underestimates the actual parking needed for the site specific factors of the application;
 - (iii) the estimated trade-offs between businesses which are open when others are closed will not over burden the parking proposed;
 - (iv) there is an adequate availability of shared parking for all associated uses;

- (v) site- or use-specific conditions or factors do not provide for compliance with the parking calculation used or parking requirements outlined in Section 7-4-4;
- (vi) any potential for future expansion or addition to the development will have or will provide adequate parking for that expansion or addition; and
- (vii) ADA-compliant parking requirements are not proposed for adjustment; or
- (b) For multi-family developments, the Planning Commission must find that:
 - (i) adequate parking will be provided;
 - (ii) the size of housing units, considered by the number of bedrooms and required visitor parking, does not support or necessitates more than the calculated parking requirements of this Chapter;
 - (iii) the size of project does not reflect the calculated parking requirements of this Chapter, necessitating more or fewer spaces;
 - (iv) the specific parking proposed to be dedicated for use by visitors is appropriate;
 - (v) any potential for future expansion or addition to the development will have or will provide adequate parking for that expansion or addition;
 - (vi) ADA-compliant parking requirements are not proposed for adjustment; and
 - (vii) restrictive covenants specific to the development make provisions to control parking such that parking for the development will not impact neighboring properties or public rights-of-way.

7-4-7. Parking Location.

- (1) On-Site Parking. Except as allowed in Subsection (2), all required parking shall be located on the same lot or parcel as the use to which it is associated. On-site parking shall be made available without charge for the use of or providing of the parking. In the case of a multi-tenant non-residential development in which multiple parcels are covered by the tenant uses and their associated parking, the parking shall be considered on-site for all of those tenant uses.
- (2) Off-Site Parking. Where practical difficulties exist in providing on-site parking or if public safety would be better served by locating parking on a separate lot or parcel, the Planning Commission may authorize such off-site parking subject to the following conditions:
 - (a) no other practical alternative exists for providing on-site parking such that any of the following shall deem a request for off-site parking ineligible for approval:
 - (i) the hardship causing the need for off-site parking is self-imposed;
 - (ii) the hardship causing or resulting from the provision of off-site parking is financial in nature;
 - (b) providing off-site parking does not affect or reduce the amount of parking required or provided;
 - (c) required ADA-compliant parking spaces shall not be located in an off-site parking area;
 - (d) off-site parking areas shall be located in the same or a more intensive zone which applies to the property where the use served is located;
 - (e) the shortest practical and safe walking path is conveniently usable without causing unreasonable:
 - (i) hazard to pedestrians;
 - (ii) hazard to vehicular traffic;
 - (iii) traffic congestion;
 - (iv) interference with safe and convenient access or use of other parking areas in the vicinity;
 - (v) detriment to the appropriate, convenient and reasonable use of any business in the vicinity; or
 - (vi) detriment to any residential neighborhood;
 - (f) no off-site parking space shall be located more than 600 feet from a public entrance of the use served, measured along the route of the shortest practical and safe walking path;
 - (g) off-site parking shall not be separated from the principal use by a street right-of-way of a collector or arterial class;
 - (h) off-site parking separated by from the principal use by a local class street has adequate and convenient crosswalk facilities to serve the practical and safe walking path;
 - (i) availability of each off-site parking area shall be assured by an agreement reviewed and accepted by the City which requires at least the following:
 - (i) all parking spaces shall be available perpetually to all uses utilizing the parking;
 - (ii) all parking spaces shall be available without charge; and

- (iii) provisions exist for the perpetual maintenance and upkeep, including but not limited to snow removal, striping, and signage, of the practical and safe walking path by private parties to the agreement; and
- (3) Vacant Lots and Open Land. Vacant lots and open land areas shall not be used as parking areas, except as allowed for a temporary use or special event.
- (4) Parking of Recreational Vehicles in Residential Zones. Personal recreational vehicles, including but not limited to trailers, boats and watercraft, travel trailers, utility trailers, and motor homes parked in residential zones shall be parked on a hard surfaced area behind the front wall plane of the primary structure on the same property. Parking for such vehicles within residential developments approved with off-street recreational vehicle parking areas shall be allowed within those recreational vehicle parking areas only.

7-4-8. Access Requirements.

For purposes of this Chapter, a drive approach shall be that portion of the ingress and egress to and from a driveway from the front of the curb to the property line. Adequate ingress and egress to and from all uses shall be provided as follows:

- (1) One- and Two-Family Residential Lots. Access to one- and two-family residential lots shall be provided in compliance with the following requirements:
 - (a) Not more than two drive approaches shall be allowed for any residential lot.
 - (b) The width of a drive approach shall not be greater than 30 feet or more than one-third of the lot frontage in which the drive approach is constructed, whichever is less. A drive approach from a cul-de-sac or curved lot with a frontage of less than 50 feet at the property line may exceed one-third of that frontage, but shall not be more than 50% of the frontage at the property line.
 - (c) A lot may have a singular 30-foot drive approach or two drive approaches that total 30 feet wide. A drive approach shall have a minimum width of ten feet. Two drive approaches on the same lot must have a minimum of 12 feet between them.
 - (d) A drive approach shall be measured from the bottom of the flares, at its widest point. The flare shall not be greater than three feet long.
- (2) Other Residential Uses. Access to lots other than one- and two-family residential lots shall be provided in compliance with the following requirements:
 - (a) Access to each parking space shall be from a private driveway and not from a public street.
 - (b) Not more than one drive approach shall be used for each 100 feet or fraction thereof of frontage on any street.
 - (c) No two of said drive approaches shall be closer to each other than 50 feet, and no drive approach shall be closer to a side property line than ten feet.
 - (d) No drive approaches shall be located within 50 feet of an intersection of two streets, measured from the existing or planned terminus of the curve return.
- (3) Non-Residential Uses. Access to non-residential uses shall be provided in compliance with the following requirements:
 - (a) Each drive approach shall not be more than 40 feet wide, measured at right angles to the centerline of the drive approach, measured curb-face to curb-face, exclusive of tapered areas. Upon the recommendation of the City Engineer, the Planning Commission may extend a commercial drive approach to 50 feet wide.
 - (b) Divided or one-way access and egress driveways shall maintain a minimum of a 12-foot wide travel lane, per lane, measured curb-face to curb-face, exclusive of tapered areas.
 - (c) Driveways for two-way access and egress shall maintain a minimum of a 24-foot width measured curb-face to curb-face, exclusive of tapered areas.
 - (d) Not more than one drive approach shall be used for each 100 feet or fraction thereof of frontage on any street except that a use on its own property with less than 100 feet of frontage or which cannot meet the spacing between existing drive approaches on adjacent properties may be approved by the Planning Commission for one drive access of not more than 30 feet in width according to Chapter 11 of this Title.
 - (e) No two of said drive approaches shall be closer to each other than 50 feet, and no drive approach shall be closer to a side property line than ten feet.
 - (f) No drive approaches shall be located within 50 feet of an intersection of two streets, measured from the existing or planned terminus of the curve return.
- (4) General Standards for All Uses. All access to properties shall be provided to meet the following general requirements:

- (a) Where practical, adjacent properties are to share accesses. Unless a driveway access is shared by two or more properties, no drive approach shall be closer than ten feet to the point of intersection of two property lines at any corner as measured along the property line, and no driveway shall extend across such extended property line.
- (b) Driveways or drive approaches shall not be located where sharp curves, steep grades, restricted sight distances or any other feature or characteristics of the road or driveway or drive approach by itself or in combination impairs safe traffic operation. The relocation of highway signs, signals, lighting or other traffic control devices necessitated by a drive approach shall be relocated by Tooele City or its agent at the permittee's expense.
- (c) Driveways or drive approaches which provide access and egress to and from a street controlled by the Utah Department of Transportation (UDOT) must be reviewed and approved by UDOT and shall be sized according to applicable UDOT standards.

7-4-9. Parking Lots.

Every parcel of land containing a public or private parking lot shall be developed and maintained in accordance with the following requirements:

- (1) Each off street parking lot shall be surfaced with a bituminous surface course, Portland cement concrete or other approved surface to provide a dustless surface. The Planning Commission, following a recommendation from the City Engineer, must approve any surface that is not bituminous surface course or Portland cement concrete.
- (2) The sides and rear of any off-street parking lot which face or abut a residential district shall be adequately screened from such district by a masonry wall or solid visual barrier fence not less than three or more than six feet in height as measured from the high side.
- (3) Landscaping.
 - (a) Each parking lot shall be landscaped and permanently maintained.
 - (b) Landscaping area within the parking lot shall also be eligible for calculation into the required site landscaping requirement.
 - (c) At least 5% of the total area used for parking and related activities shall be landscaped by planting new or preserving existing trees or shrubs.
 - (d) For the purpose of identifying areas in and around a parking lot that are eligible for consideration, Figure 7-4-1 identifies areas anticipated for consideration.
 - (e) Landscaping islands not less than eight feet in width, exclusive of curbing, and extending the entire length of the parking stalls it borders shall be provided at each end of parking rows. Landscape islands shall be outlined with curbing to ensure the viability of the landscaping and separation between parking and landscaping. These islands shall include one tree for each parking stall it borders except that trees may be eliminated where pedestrian walkways are provided in their place.
 - (f) The maximum number of parking spaces in a row without separation by a landscaping island shall be 12. Landscaping islands that provide this separation shall comply with the requirements of Subsection (e) herein except that the number of trees required shall be based on the number of parking stalls bordered on one side only.
 - (g) Where landscaping islands are proposed to run the length of parking rows:
 - (i) those areas shall include plantings and ground covers with at least one tree per four parking stalls that front upon that landscaping;
 - (ii) trees shall be evenly spaced through the landscaping area;
 - (iii) landscaping areas may be broken up by pedestrian pathways that cross the landscaping area only when that pathway is a segment of an established and identified pedestrian pathway beyond the landscaping area and through the parking area
 - (iv) pedestrian pathways running the length of the landscaping island shall be not less than five feet in width;
 - (v) pedestrian pathways running the length of the landscaping island may be included in the calculation of landscaping only when landscaping of at least three in width is provided between the walkway and the parking spaces it borders.

Figure 7-4-1 – Parking Area Landscaping.



- (4) Lighting used to illuminate any parking lot shall be arranged to reflect the light away from adjacent properties, uses and streets.
- (5) Alignment. Parking lots which include multiple drive aisles that access parking spaces, or adjacent parking lots that connect, function, or have the ability to function as a single parking lot shall be designed such that drive aisles align across connecting drive aisles. Drive aisles which intersect on an angle to the connecting drive aisle shall connect only as a three leg intersection which does not interfere with traffic movements of nearby drive aisle intersections at the discretion of the City Engineer. Accesses to a parking lot from an adjacent right-of-way shall align with parking lot drive aisles or end at the first interesting drive aisle in a perpendicular intersection. Alignment requirements of this Subsection are generally displayed in Figure 7-4-1.
- (6) Where not otherwise authorized by this Title, when in the best interests of the community as determined by the Planning Commission, the Commission may grant a Conditional Use Permit for the exclusive use as a parking lot on a parcel of land in residential districts, provided that in all cases the following conditions are met:
 - (a) The lot is to be used only for parking of passenger automobiles of employees, customers, or guests of the person or firm controlling and operating the lot, who shall be responsible for its maintenance and upkeep.
 - (b) No charges shall be made for parking on the lot.
 - (c) The lot shall not be used for sales, repair work, or servicing of any kind, but shall be used for parking of vehicles only.
 - (d) Entrances to and exits from the lot shall be located so as to do the least harm to the residential district in an aesthetic context.
 - (e) No advertising sign shall be located on the lot.
 - (f) All parking is to be kept back of the setback building lines by a barrier which will prevent the use of the premises in front of the setback lines for the parking of automobiles.
 - (g) The parking lot and that portion of the driveway behind the building line is to be adequately screened from the street and from adjoining property in a residential district by a hedge or sight-obscuring fence or wall not less than three feet, nor more than six feet in height, which is to be located behind the building setback line. All lighting is to be arranged so there will be no glare therefrom annoying to the occupants of an adjoining property in a residential district. The surface of the parking lot is to be smoothly graded, hard-

surfaced and adequately drained.

- (h) Drainage shall be disposed of upon the premises of the parking lot, as per the requirement set by the city engineer.
- (i) No private or public garage or parking lot for more than five motor vehicles shall have an entrance or exit in any district within 150 feet of the entrance or exit of a public school, church, playground, or other public or semi-public institution or facility.
- (j) There may be imposed such other conditions as may be deemed necessary by the Planning Commission to address findings of identified impacts on the residential district.

7-4-10. Parking Dimensions.

Minimum parking space and related dimensions shall be as set forth in this Section.

- (1) Standard parking spaces shall be a minimum of nine feet wide by 20 feet deep.
- (2) Where a front overhang over a sidewalk is proposed or provided, and the sidewalk is a minimum of six feet in width, parking spaces may be reduced to 18 feet deep. In the instance where the sidewalk is less than six feet in width, parking stalls shall be at least 20 feet deep and contain wheel stops to prevent vehicles from overhanging the sidewalk.
- (3) Where a front overhang over a landscape area is proposed or provided, parking spaces may be reduced to 18 feet deep.
- (4) Driving aisles between or along parking stalls within a parking area shall be not less than 24 feet wide for twoway traffic or not less than 16 feet in width for one-way traffic, subject to Section 7-4-10.
- (5) Carports shall have a minimum inside dimension of nine feet wide by 20 feet deep for each parking space.
- (6) Garages shall have a minimum inside dimension of ten feet wide by 22 feet deep and a minimum door width of eight feet for each parking space contained therein, unless a greater requirement is established elsewhere in this Title.
- (7) ADA-accessible parking spaces shall be provided and designed according to the provisions and requirements of the adopted building and fire code.
- (8) Angled parking spaces shall be sized based on the angle of parking spaces shown in this Section, Table 7-4-2 and Figure 7-4-2. Parking spaces positioned nose-to-nose shall be at least 20 feet deep each.
- (9) Parallel parking spaces shall be a minimum of eight feet wide by 22 feet deep.
- (10) Loading spaces shall be a minimum of ten feet wide by 25 feet deep.
- (11) Stacking and queuing spaces shall be a minimum of ten feet wide by 20 feet deep.
- (12) Sites containing 50 or more parking spaces may provide compact parking spaces for a portion of the required parking for the site. Compact parking, when proposed, shall adhere to the following:
 - (a) Compact parking spaces may be utilized to provide up to:
 - (i) a maximum of 5% of the total parking requirement for the site; or
 - (ii) a maximum of 10% of the total parking requirement for the site when combined with the following:
 - (A) a landscaped plaza area near the primary entrance to the building associated with compact parking spaces that is equal in area to 15% of the total building square footage;
 - (B) pedestrian amenities, such as but not limited to benches, throughout the plaza; and
 - (C) pedestrian pathways from the primary entrance to and through the plaza which connect to street sidewalks and neighboring sites or uses; and
 - (b) All compact parking spaces shall:
 - (i) measure no less than eight feet wide and 16 feet deep;
 - (ii) be clearly identified and shown on a site plan approved by the Planning Commission; and
 - (iii) be marked on the surface as "Compact" and maintained.
 - (c) Under no circumstances shall ADA-accessible parking spaces qualify or be sized as compact spaces.

Figure 7-4-2 – Angled Parking Layout.

Parking Stalls with Front Overhang

Parking Stalls without Front Overhang

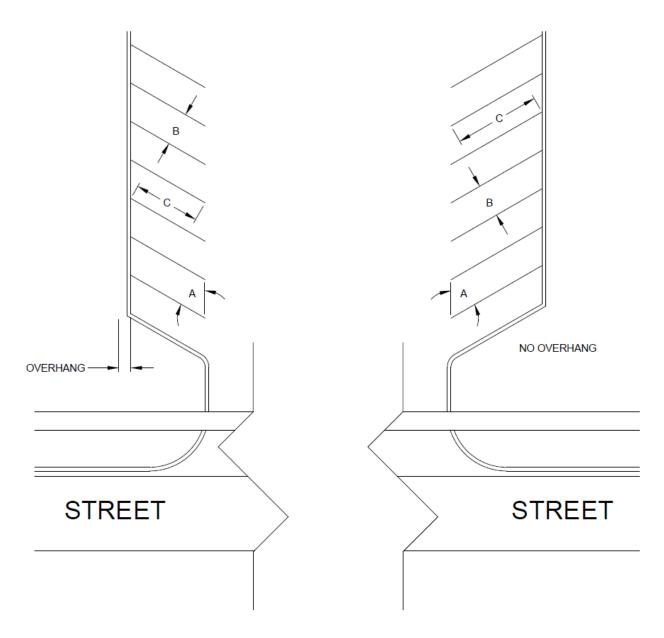


Table 7-4-2 – Angled Parking Dimensions.

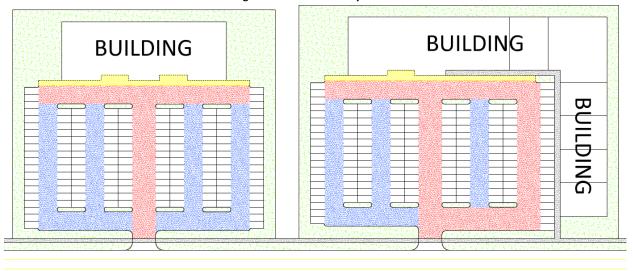
Parking Stalls with Front Overhang		
arking Angle	Stall Width	Stall Depth
Α	В	С
90°	9 Feet	18 Feet
60°	9 Feet	18 Feet
45 [°]	9 Feet	18 Feet

7-4-11. Public Safety Aisles.

Every lot or parcel that includes a parking area with internal vehicular aisles for access to parking spaces shall provide public safety access and facilitation aisles. Those public safety aisles shall be a minimum of 30 feet in width, measured from curb-face to curb-face and as shown in Table 7-4-2, regardless of whether the aisle accommodates one- or two-way traffic. Public safety aisles, as represented and depicted in the Figure 7-4-3, shall consist of all aisles that:

(1) provide access from a public or private street;

- (2) provide frontage for, or which abut any side of, one or more buildings or business;
- (3) provide direct access to the front of the building according to the most direct route from a public or private street; or
- (4) are deemed critical by the fire or police department for access to one or more buildings in the event of a public safety emergency.





24' Standard Parking Aisles 30' Emergency Access Routes

EXHIBIT B

PROPOSED REVISIONS TO TOOELE CITY CODE CHAPTER 7-15

CHAPTER 15. RESIDENTIAL FACILITIES FOR PERSONS WITH A DISABILITY

- 7-15-1. Applicability.
- 7-15-2. Purpose.
- 7-15-3. Permitted Use; Requirements.
- 7-15-4. State Certification or Licensure.
- 7-15-5. Revocation of Occupancy Permit.
- 7-15-6. Violations.
- 7-15-7. Reasonable Accommodation.
- 7-15-8. Appeals.

7-15-1. Applicability.

Any structure or dwelling encompassed within the definition of "Residential Facility for Persons with a Disability" shall comply with the requirements of this Chapter notwithstanding other provisions of this Code to the contrary.

7-15-2. Purpose.

The purposes of this Chapter include:

- (1) to comply with the Federal Fair Housing Act (42 U.S.C. §3601 et seq.);
- (2) to comply with the Utah Fair Housing Act (U.C.A. Chapter 57-12);
- (3) to comply with U.C.A. §10-9a-520 (Residences for persons with a disability);
- (4) to permit housing for persons with disabilities in a non-discriminatory manner; and,
- (5) to allow for reasonable accommodations to afford persons with disabilities equal housing opportunities.

7-15-3. Permitted Use; Requirements.

A residential facility for persons with a disability (for purposes of this Chapter, a "facility") shall be a permitted use in any zoning district in which a dwelling is a permitted primary use. Each facility shall comply with the following requirements.

- (1) The facility shall comply with all building, safety, and health regulations applicable to the construction and habitation of dwellings.
- (2) The facility shall comply with all of the provisions of this Title applicable to dwellings, unless otherwise specified in this Chapter.
- (3) Each facility located in a single-family zoning district (R1-7 through RR-5) shall comply with the single-family design standards contained in Chapter 7-11b of this Title.
- (4) Each facility located in a multi-family zoning district (MR-25, MR-16 and MR-8) shall comply with the multi-family design standards contained in Chapter 7-11a of this Title.
- (5) The minimum number of parking spaces required for a facility shall be <u>as required in Chapter 7-4 of this Title</u> onespace for each bedroom designed for occupancy by one or two persons and two spaces for each bedroomdesigned for occupancy by three or four persons, plus one space for each employee.
- (6) No more than four persons may be housed in a single bedroom.
- (7) A minimum of 60 square feet per resident shall be provided in a multiple-occupant bedroom. A minimum of 100 square feet per resident shall be provided in a single-occupant bedroom.
- (8) Bathrooms shall have a minimum ratio of one toilet, one lavatory, and one tub or shower to each six residents.
- (9) The facility must be a structure type that is permitted in the zoning district in which the facility is proposed to be located.
- (10) No facility may be located within 660 feet of another facility, measured in a straight line between the nearest property lines of the lots upon which the respective facilities are located.

7-15-4. State Certification or Licensure.

- (1) Prior to the City issuing a certificate of occupancy for a facility, and prior to actual occupancy of a facility, the person or entity licensed or certified by the State of Utah to establish and operate the facility shall:
 - (a) provide a copy of the required State of Utah licenses and/or certificates for the facility and for any State-regulated programs provided at the facility; and,
 - (b) certify by affidavit to the City that no person will reside or remain in the facility whose tenancy likely would constitute a direct threat to the health or safety of others or would result in substantial physical damage to

the property of others.

(2) For purposes of this Chapter, State of Utah licenses and certificates for facilities and programs are applicantspecific, facility-specific, and program-specific, and shall not be transferrable to any other owner, operator, facility, or program.

7-15-5. Revocation of Occupancy Permit.

The City may revoke the occupancy permit of any facility upon the occurrence of any of the following:

- (1) the facility is devoted to a use other than a residential facility for persons with a disability;
- (2) any license or certificate required and issued by the State of Utah for the facility or a program provided at the facility terminates for any reason (including expiration, revocation, suspension for five years or more, denial of renewal);
- (3) the facility fails to comply with all of the requirements of this Chapter; or,
- (4) the facility allows a person to reside or remain in the facility whose tenancy constitutes or has constituted a direct threat to the health or safety of others or has resulted in substantial physical damage to the property of others.

7-15-6. Violations.

- (1) The following shall constitute a violation of this Chapter:
 - (a) continued occupation of a facility upon the revocation of the occupancy permit;
 - (b) continued occupation of a facility upon the termination of the State of Utah license or certificate for the facility;
 - (c) continued providing of a program upon the termination of the State of Utah license or certificate for that program;
 - (d) noncompliance with any provision of Title 4 or Title 7 of this Code applicable to the facility;
 - (e) allowing a person to reside or remain in the facility whose tenancy constitutes or has constituted a direct threat to the health or safety of others or has resulted in substantial physical damage to the property of others; and,
 - (f) allowing the facility to be devoted to a use other than a residential facility for persons with a disability.
- (2) Any violation of this Chapter is a class B misdemeanor.

7-15-7. Reasonable Accommodation.

None of the foregoing conditions shall be interpreted to limit any reasonable accommodation necessary to allow the establishment or occupancy of a facility. Any person or entity who wishes to request a reasonable accommodation shall make application to the Director of the Community Development Department and shall articulate in writing the basis for the requested accommodation. Each application for a reasonable accommodation shall be decided by the Director within 30 days. Failure of the Director to issue a decision within 30 days shall be deemed a denial of the application.

7-15-8. Appeals.

- (1) The denial of a request for reasonable accommodation may be appealed to the Zoning Administrator by filing with the Community Development Department a written appeal within ten days of the date of denial. The Zoning Administrator shall issue a written decision with 15 days of the date of the appeal. Failure of the Zoning Administrator to issue a written decision within the 15 days shall be considered a denial of the appeal.
- (2) The decision of the Zoning Administrator may be appealed to the Administrative Hearing Officer by filing with the Community Development Department a written appeal within ten days of the date of denial. The Administrative Hearing Officer shall schedule and conduct an informal hearing, shall notify the appellant and the Zoning Administrator of the date and time of the hearing, and shall issue a written decision within 15 days of the hearing. The decision shall be mailed by first-class mail to the appellant.
- (3) The revocation of an occupancy permit pursuant to this Chapter may be appealed to the Administrative Hearing Officer by filing with the Community Development Department a written appeal within ten days of the date of the revocation notice. The Administrative Hearing Officer shall schedule and conduct an informal hearing, shall notify the appellant and the Director of the Community Development Department of the date and time of the hearing, and shall issue a written decision within 15 days of the hearing. The decision shall be mailed by first-class mail to the appellant.

EXHIBIT C

PROPOSED REVISIONS TO TOOELE CITY CODE CHAPTER 7-15A

CHAPTER 15a. RESIDENTIAL FACILITIES FOR ELDERLY PERSONS

- 7-15a-1. Applicability.
- 7-15a-2. Purpose.
- 7-15a-3. Permitted or Conditional Use; Requirements.
- 7-15a-4. Revocation of Permit.
- 7-15a-5. Violations.
- 7-15a-6. Reasonable Accommodation.
- 7-15a-7. Appeals.

7-15a-1. Applicability.

Any structure or dwelling encompassed within the definition of "Residential Facility for Elderly Persons" shall comply with the requirements of this Chapter notwithstanding other provisions of this Code to the contrary.

7-15a-2. Purpose.

The purposes of this Chapter include:

- (1) to comply with the Federal Fair Housing Act (42 U.S.C. §3601 et seq.);
- (2) to comply with the Utah Fair Housing Act (U.C.A. Chapter 57-12);
- (3) to comply with U.C.A. §§10-9a-516 through -519 (Residential facilities for elderly persons, etc.);
- (4) to permit housing for elderly persons in a non-discriminatory manner; and,
- (5) to allow for reasonable accommodations to afford elderly persons equal housing opportunities.

7-15a-3. Permitted or Conditional Use; Requirements.

- (1) A residential facility for elderly persons (for purposes of this Chapter, a "facility") housing eight or fewer residents shall be a permitted use in any residential zoning district in which a single-family dwelling is a permitted primary use.
- (2) A facility housing more than eight residents shall be a conditional use in any residential zoning district.
- (3) Each facility shall comply with the following requirements.
 - (a) The facility shall comply with all building, safety, and health regulations applicable to the construction and habitation of dwellings.
 - (b) The facility shall comply with all of the provisions of this Title applicable to single-family dwellings, unless otherwise specified in this Chapter.
 - (c) Each facility located in a single-family zoning district (R1-7 through RR-5) shall comply with the single-family design standards contained in Chapter 7-11b of this Title.
 - (d) Each facility located in a multi-family zoning district (MR-25, MR-16 and MR-8) shall comply with the multi-family design standards contained in Chapter 7-11a of this Title.
 - (e) The minimum number of parking spaces required for a facility shall be <u>as required in Chapter 7-4 of this Title</u> one space for each bedroom designed for occupancy by one or two persons and two spaces for each bedroom designed for occupancy by three or four persons, plus one space for each employee.
 - (f) No more than four persons may be housed in a single bedroom.
 - (g) A minimum of 60 square feet per resident shall be provided in a multiple-occupant bedroom. A minimum of 100 square feet per resident shall be provided in a single-occupant bedroom.
 - (h) Bathrooms shall have a minimum ratio of one toilet, one lavatory, and one tub or shower to each six residents.
 - (i) The facility must be a structure type that is permitted in the zoning district in which the facility is proposed to be located.
 - (j) No facility with more than eight occupants may be located within 660 feet of another facility, measured in a straight line between the nearest property lines of the lots upon which the respective facilities are located.
 - (k) Placement in a facility shall not be a part of, or in lieu of, confinement, rehabilitation, or treatment in a correctional facility.
- 7-15a-4. Revocation of Permit. The City may revoke the Conditional Use Permit and occupancy permit of any facility

upon the occurrence of any of the following:

- (1) the facility is devoted to a use other than a residential facility for elderly persons;
- any license or certificate required by the State of Utah for the facility or a program provided at the facility terminates for any reason (including expiration, revocation, suspension for five years or more, denial of renewal);
- (3) the facility fails to comply with all of the requirements of this Chapter; or,
- (4) the facility allows a person to reside or remain in the facility whose tenancy constitutes or has constituted a direct threat to the health or safety of others or has resulted in substantial physical damage to the property of others.

7-15a-5. Violations.

- (1) The following shall constitute a violation of this Chapter:
 - (a) continued occupation of a facility upon the revocation of the conditional use permit or occupancy permit;
 - (b) continued occupation of a facility upon the termination of a required State of Utah license or certificate for the facility;
 - (c) continued providing of a program upon the termination of a required State of Utah license or certificate for that program;
 - (d) noncompliance with any provision of Title 4 or Title 7 of this Code applicable to the facility;
 - (e) allowing a person to reside or remain in the facility whose tenancy constitutes or has constituted a direct threat to the health or safety of others or has resulted in substantial physical damage to the property of others; and,
 - (f) allowing the facility to be devoted to a use other than a residential facility for elderly persons.
- (2) Any violation of this Chapter is a class B misdemeanor.

7-15a-6. Reasonable Accommodation.

None of the foregoing conditions shall be interpreted to limit any reasonable accommodation necessary to allow the establishment or occupancy of a facility. Any person or entity who wishes to request a reasonable accommodation shall make application to the Director of the Community Development Department and shall articulate in writing the basis for the requested accommodation. Each application for a reasonable accommodation shall be decided by the Director within 30 days. Failure of the Director to issue a decision within 30 days shall be deemed a denial of the application.

7-15a-7. Appeals.

- (1) The denial of a request for reasonable accommodation may be appealed to the Zoning Administrator by filing with the Community Development Department a written appeal within ten days of the date of denial. The Zoning Administrator shall issue a written decision with 15 days of the date of the appeal. Failure of the Zoning Administrator to issue a written decision within the 15 days shall be considered a denial of the appeal.
- (2) The decision of the Zoning Administrator may be appealed to the Administrative Hearing Officer by filing with the Community Development Department a written appeal within ten days of the date of denial. The Administrative Hearing Officer shall schedule and conduct an informal hearing, shall notify the appellant and the Zoning Administrator of the date and time of the hearing, and shall issue a written decision within 15 days of the hearing. The decision shall be mailed by first-class mail to the appellant.
- (3) The revocation of an occupancy permit pursuant to this Chapter may be appealed to the AdministrativeHearing Officer by filing with the Community Development Department a written appeal within ten days of the date of the revocation notice. The Administrative Hearing Officer shall schedule and conduct an informal hearing, shall notify the appellant and the Director of the Community Development Department of the date and time of the hearing, and shall issue a written decision within 15 days of the hearing. The decision shall be mailed by first-class mail to the appellant.

EXHIBIT D

PROPOSED REVISIONS TO TOOELE CITY CODE CHAPTER 7-16

CHAPTER 16. ZONING DISTRICT PURPOSE AND INTENT. MIXED USE, COMMERCIAL, INDUSTRIAL AND SPECIAL PURPOSE DISTRICTS

- 7-16-1. Mixed Use, Commercial, Industrial and Special Purpose Zoning Districts.
- 7-16-2. Purposes and Intent.
- 7-16-2.1. Gateway Overlay Districts-Location.

TABLE 3 MINIMUM OFF-STREET PARKING STANDARDS

USE	PARKING-REQUIREMENT
Beauty Shop	2 parking spaces for the first patron station, 1 parking space for each additional patron station. Excluding wash stations.
Business Offices and Professional Offices	1 parking space for each 200 square feet of floor area.
Church, Sports Arenas, Theaters, Halls, Meeting Rooms	1 parking space for each 3 seats of maximum seating capacity.
Commercial Day-Care/Pre-School Center	1 for every employee during regular business hours, plus 4 visitor parking spaces with adequate drop off and pick up area as determined by the Director.
Dwellings	2 parking spaces for each dwelling unit.
Hotel and Motel	1 parking space for each sleeping unit, plus 1 for each employee.
Heath Care Facility	1 parking space for each 2 patient beds plus 1 parking space for each employee during regular business hours.
Health Care Provider	3 parking spaces for each doctors/dentist/therapist or other health care provider plus 1 parking space for each employee during regular business hours.
Manufacturing, Industrial, Wholesale Facilities	1 parking space for each employee during regular business hours, adequate spaces for company owned vehicles, plus 4 visitor parking spaces.
Nursing Home, Convalescent Care Facility	1 parking space for each 4 patient beds plus 1 parking space for each employee during regular business hours.
Public or Private Educational Facility	As approved by director recognizing the location and facility proposed, based on the nearest comparable use standards.
Public Use	As approved by the director, recognizing the location and use proposed based on the nearest comparable use standards.
Residential Facility for Elderly Persons	1 parking space for each bedroom designed for occupancy by 1 or 2 persons; 2 parking spaces for each bedroom designed for occupancy by 3 or 4 persons; 1 parking space for each employee.
Residential Facility for Persons with a Disability	1 parking space for each bedroom designed for occupancy by 1 or 2 persons; 2 parking spaces for each bedroom designed for occupancy by 3 or 4 persons; 1 parking space for each employee.
Restaurant, Bar, Private Club	1 parking space for each 3 seats or 1 parking space for each 100 square feet of gross building square footage (excluding kitchen and storage) whichever is more.
Retail Store, Commercial Center, Personal Services	1 parking space for each 300 square feet of gross building square footage. Furniture and appliance stores: one parking space for each 600 square feet of floor area.

NOTE: All property owners and applicants for all development approvals are advised that in addition to the minimum off street parking spaces required they are also required to comply with the minimum standards for the provision of all required handicapped parking spaces as identified and required by the Americans with Disabilities Act, as amended.

EXHIBIT E

PLANNING COMMISSION MINUTES OF MAY 8, 2019



STAFF REPORT

May 2, 2019

То:	Tooele City Planning Commission Business Date: May 8, 2019
From:	Planning Division Community Development Department
Prepared By:	Jim Bolser, Director
	<u>Chapter – City Code Text Amendment Request</u>

Application No.:	P19-282
Applicant:	Tooele City
Request:	Request for approval of a City Code Text Amendment regarding parking.

BACKGROUND

This application is a request for approval of a City Code Text Amendment to address provisions related to parking requirements and its various design aspects. Provisions related to parking were first adopted into the City Code in 1983 with several revisions in the time since. This proposal includes revisions intended to address identified intents, provide clarity and reorganization to existing provisions, as well as to respond to input received from applicants and the general public over the past few years. Exhibit "A" to this report contains the proposed revisions for this application. There are additional chapters of the City Code that will be amended with this application beyond what has been previously discussed. Those additional chapters, contained within Exhibit "B" to this report, are being revised simply to address references to primary aspects of this application.

ANALYSIS

Parking. The proposed revisions to Chapter 7-4 of the City Code largely contain changes to the code that reorganize and consolidate existing provisions. One of the most prominent components to parking provisions for any community is the set of calculations by which parking requirements are determined. The set of calculations in the Tooele City Code, to be re-established in Table 7-4-1 of this proposed text amendment, identifies to make only a single change to the calculation equations. That change is to bring all of the residential land uses into alignment with the same equation for all, which actually increases the requirement minimally for some residential uses to accomplish this. These changes are supplemented with proposals for new policy features. Most notably, the existing language of the City Code does not address specific design aspects of parking areas such as parking stall sizing, drive aisles, and specifics related to parking lot layout. These provisions have been historically administered through adopted policy that operates along with City Code provisions, although not being formally adopted into the City Code. This proposal includes these facets being included into the adopted ordinance of the City Code. A second policy proposal involves the implementation of ranges for required parking. Typical practice for determining parking requirements is to provide an equation for various permissible land uses and call them out as either minimum requirements or maximum requirements depending upon the environment in which they're being implemented and the local political will for parking requirements. The implementation of ranges is to build upon the established equations and then provide a percentage above or below the results of that equation to provide flexibility in design and requirements for applicants to meet their individual needs. A third policy proposal allows the



design requirements of the parking requirements to work in concert with public safety to identify aisles in parking lots by which public safety can have the room needed to respond in the event of an emergency in exchange for minimized requirements on other aisles parking. There are also a number of technical changes proposed for this chapter of the City Code.

<u>Criteria For Approval</u>. The criteria for review and potential approval of a City Code Text Amendment request is found in Section 7-1A-7 of the Tooele City Code. This section depicts the standard of review for such requests as:

- (1) No amendment to the Zoning Ordinance or Zoning Districts Map may be recommended by the Planning Commission or approved by the City Council unless such amendment or conditions thereto are consistent with the General Plan. In considering a Zoning Ordinance or Zoning Districts Map amendment, the applicant shall identify, and the City Staff, Planning Commission, and City Council may consider, the following factors, among others:
 - (a) The effect of the proposed amendment on the character of the surrounding area.
 - (b) Consistency with the goals and policies of the General Plan and the General Plan Land Use Map.
 - (c) Consistency and compatibility with the General Plan Land Use Map for adjoining and nearby properties.
 - (d) The suitability of the properties for the uses proposed viz. a. viz. the suitability of the properties for the uses identified by the General Plan.
 - (e) Whether a change in the uses allowed for the affected properties will unduly affect the uses or proposed uses for adjoining and nearby properties.
 - (f) The overall community benefit of the proposed amendment.

REVIEWS

<u>Planning Division Review</u>. The Tooele City Planning Division has completed their review of the City Code Text Amendment proposal and has issued the following comments:

- 1. The proposed City Code text amendment is intended to provide additional clarity in the language for applicants, City staff, and the general public.
- 2. The proposed City Code text amendment is intended to respond to input from applicants and the public.
- 3. The proposed City Code text amendment is intended to build upon existing provisions in an effort to modernize provisions applicable to new developments.

<u>Engineering Review</u>. The Tooele City Engineering Division has completed their review of the City Code Text Amendment proposal.

<u>Noticing</u>. The City has expressed their desire to amend the terms of the City Code and do so in a manner which is compliant with the City Code. As such, notice has been properly issued in the manner outlined in the City and State Codes.

STAFF RECOMMENDATION

Staff recommends the Planning Commission carefully weigh this request for a City Code Text Amendment according to the appropriate tenets of the Utah State Code and the Tooele City Code, particularly Section 7-



1A-7(1) and render a decision in the best interest of the community with any conditions deemed appropriate and based on specific findings to address the necessary criteria for making such decisions.

Potential topics for findings that the Commission should consider in rendering a decision:

- 1. The effect the text amendment may have on potential applications regarding the character of the surrounding areas.
- 2. The degree to which the proposed text amendment may effect a potential application's consistency with the intent, goals, and objectives of any applicable master plan.
- 3. The degree to which the proposed text amendment may effect a potential application's consistency with the intent, goals, and objectives of the Tooele City General Plan.
- 4. The degree to which the proposed text amendment is consistent with the requirements and provisions of the Tooele City Code.
- 5. The suitability of the proposed text amendment on properties which may utilize its provisions for potential development applications.
- 6. The degree to which the proposed text amendment may effect an application's impact on the health, safety, and general welfare of the general public or the residents of adjacent properties.
- 7. The degree to which the proposed text amendment may effect an application's impact on the general aesthetic and physical development of the area.
- 8. The degree to which the proposed text amendment may effect the uses or potential uses for adjoining and nearby properties.
- 9. The overall community benefit of the proposed amendment.
- 10. Other findings the Commission deems appropriate to base their decision upon for the proposed application.

MODEL MOTIONS

Sample Motion for a Positive Recommendation – "I move we forward a positive recommendation to the City Council for the Parking Chapter City Code Text Amendment Request by Tooele City, application number P19-282, based on the following findings and subject to the following conditions:"

1. List findings and conditions...

Sample Motion for a Negative Recommendation – "I move we forward a negative recommendation to the City Council for the Parking Chapter City Code Text Amendment Request by Tooele City, application number P19-282, based on the following findings:"

1. List findings...



EXHIBIT A

PROPOSED REVISIONS TO CITY CODE

TITLE 7 CHAPTER 4

EXHIBIT B

PROPOSED REVISIONS TO CITY CODE

TITLE 7 CHAPTER 15 TITLE 7 CHAPTER 15a TITLE 7 CHAPTER 16

EXHIBIT C

EXISTING LANGUAGE OF THE CITY CODE TITLE 7 CHAPTER 4

CHAPTER 4. OFF-STREET PARKING REQUIREMENT

- 7-4-1. Off-street parking required.
- 7-4-2. Access to individual parking space.
- 7-4-3. Number of parking spaces.
- 7-4-4. Access requirements.
- 7-4-5. Parking lots.

7-4-1. Off-street parking required.

(1) At least five percent (5%) of the total area used for parking and related activities shall be landscaped by planting new or preserving existing trees or shrubs.

(2) For the purpose of this Title, when the required number of off-street spaces results in a fractional space, fractions less than one-half $(\frac{1}{2})$ shall be disregarded. Fractions of one-half $(\frac{1}{2})$ or more shall be rounded up. (Ord. 2011-17, 09-21-2011) (Ord. 1983-05, 04-20-1983)

7-4-2. Access to individual parking space.

Except for single-family and two-family dwellings, access to each parking space shall be from a private driveway and not from a public street. (Ord. 1983-05, 04-20-1983)

7-4-3. Number of parking spaces.

The number of off-street parking spaces required shall be as follows:

(1) <u>Beauty Shop</u>. Two (2) parking spaces for the first patron station and one (1) parking space for each additional patron station. Excluding wash stations.

(2) <u>Business or professional offices</u>. One (1) parking space for each 200 sq. ft. of floor area.

(3) <u>Churches, sports arenas, auditoriums, theaters,</u> <u>assembly halls, meeting rooms, funeral homes,</u> <u>mortuaries, etc.</u> One (1) parking space for each 3 seats of maximum seating capacity.

(4) <u>Commercial Day-Care/Pre-School Center</u>. One (1) space for every employee during regular business hours, plus four (4) visitor parking spaces with adequate drop off and pick up area as determined by the Director.

(5) <u>Dwellings</u>. Two (2) parking spaces for each dwelling unit, unless otherwise specified in Chapter 16 of this Title.

(6) <u>Furniture and appliance stores</u>. One (1) parking space for each 600 sq. ft. of floor area.

(7) <u>Health Care Facility</u>. One (1) parking space for each two (2) patient beds plus one (1) parking space for each employee during regular business hours.

(8) <u>Health Care Provider</u>. Three (3) parking spaces for each doctor, dentist, therapist, or other health care provider plus one (1) parking space for each employee during regular business hours.

(9) <u>Hotels, motels, motor hotels</u>. One (1) space for each living or sleeping unit, one (1) space for each

employee, plus parking space for all accessory uses as herein specified.

(10) <u>Nursing homes</u>. One (1) parking space for each four (4) patient beds plus one (1) parking space for each employee during regular business hours.

(11) <u>Personal Services</u>. One (1) parking space for each 300 sq. ft. of gross floor area.

(12) <u>Public or Private Educational Facility</u>, <u>Public Use</u>. As approved by director recognizing the location and use proposed based on the nearest comparable use standards.

(13) <u>Restaurants, taverns, private clubs, and all</u> other similar dining and/or drinking establishments. One (1) parking space for each three (3) seats or one parking space for each 100 sq. ft. of floor area (excluding kitchen, storage, etc.), whichever is more.

(14) <u>Retail Stores</u>. One (1) parking space for each 300 sq. ft. of gross floor area.

(15) <u>Wholesale establishments, warehouses,</u> <u>manufacturing establishments, and all industrial uses</u>. One (1) parking space for each employee during regular business hours, adequate spaces for company owned vehicles, plus four (4) visitor parking spaces.

(16) <u>Commercial Centers</u>. One (1) parking space for each 300 sq. ft. of gross floor area. As determined by the Director, individual establishments in a Commercial Center may share parking stalls upon the establishments demonstrating such factors as different hours of establishment operation and different peak hours of patronage to the sharing establishments.

(17) <u>All other uses not listed above</u>. As determined by the Director, based on the nearest comparable use standards.

(Ord. 2018-13, 08-15-2018) (Ord. 2014-08, 08-06-2014) (Ord. 2011-17, 09-21-2011) (Ord. 1985-17, 11-06-1985) (Ord. 1983-05, 04-20-1983)

7-4-4. Access requirements.

For purposes of this Chapter, a drive approach shall be that portion of the ingress and egress to and from a driveway from the front of the curb to the property line. Adequate ingress and egress to and from all uses shall be provided as follows:

(1) <u>One- and two-family residential lots</u>. Access to one- and two-family residential lots shall be provided to meet the following requirements:

(a) Not more than two (2) drive approaches shall be allowed for any residential lot.

(b) The width of a drive approach shall not be greater than thirty (30) feet or more than one-third (1/3) of the lot frontage in which the drive approach is constructed, whichever is less. A drive approach adjacent to a Cul-de-sac or curved lot with a frontage of less than 90 feet may exceed one-third (1/3) of that frontage, as determined by written administrative policy.

(c) A lot may have a singular thirty-foot drive approach or two (2) drive approaches that total thirty

(30) feet wide. A drive approach shall have a minimum width of ten (10) feet. Two (2) drive approaches on the same lot must have a minimum of twelve (12) feet between them.

(d) A drive approach shall be measured from the bottom of the flares. The flare shall not be greater than three (3) feet long.

(2) <u>Other lots</u>. Access to lots other than one- and two-family residential lots shall be provided to meet the following requirements:

(a) Not more than one (1) drive approach shall be used for each one hundred (100) feet or fraction thereof of frontage on any street.

(b) No two (2) of said drive approaches shall be closer to each other than twelve (12) feet, and no drive approach shall be closer to a side property line than three (3) feet.

(c) Each drive approach shall not be more than forty (40) feet wide, measured at right angles to the center line of the drive approach, except as increased by permissible curb return radii. Upon the recommendation of the City Engineer, the Planning Commission may extend a commercial drive approach to fifty (50) feet wide.

(d) Where practical, adjacent properties are to share accesses. Unless a driveway access is shared by two (2) or more properties, no drive approach shall be closer than ten (10) feet to the point of intersection of two property lines at any corner as measured along the property line, and no driveway shall extend across such extended property line.

(e) In all cases where there in an existing curb and gutter or sidewalk on the street, the applicant shall provide protection strips along the entire frontage of the property, except for the permitted drive approaches and on the street side of each such strip there shall be constructed a concrete curb, the height, location, and structural specifications of which shall be approved by the City Engineer.

(f) Driveways or drive approaches shall not be located where sharp curves, steep grades, restricted sight distances or any other feature or characteristics of the road or driveway or drive approach by itself or in combination impairs safe traffic operation. The relocation of highway signs, signals, lighting or other traffic control devices necessitated by a drive approach shall be relocated by Tooele City or its agent at the permittee's expense.

(Ord. 2004-20, 11-03-2004) (Ord. 1983-05, 04-20-1983)

7-4-5. Parking lots.

Every parcel of land used as a public or private parking lot shall be developed and maintained in accordance with the following requirements:

(1) Each off street parking lot shall be surfaced with a bituminous surface course, Portland cement concrete or other approved surface to provide a dustless surface. The planning commission must approve any surface that is not bituminous surface course or Portland cement concrete.

(2) The sides and rear of any off-street parking lot which face or adjoin a residential district shall be adequately screened from such district by a masonry wall or solid visual barrier fence not less than three or more than six feet in height as measured from the high side.

(3) Each parking lot shall be landscaped and permanently maintained.

(4) Lighting used to illuminate any parking lot shall be arranged to reflect the light away from adjoining premises and from street traffic.

(5) Where not otherwise authorized by this Title, when in the best interests of the community as determined by the planning commission, the commission may grant temporary or permanent conditional use permits for the use of land in residential districts for a parking lot, provided that in all cases the following conditions are met:

(a) The lot is to be used only for parking of passenger automobiles of employees, customers, or guests of the person or firm controlling and operating the lot, who shall be responsible for its maintenance and upkeep.

(b) No charges shall be made for parking on the lot.

(c) The lot shall not be used for sales, repair work, or servicing of any kind, but shall be used for parking of vehicles only.

(d) Entrances to and exits from the lot shall be located so as to do the least harm to the residential district in an aesthetic context.

(e) No advertising sign shall be located on the

(f) All parking is to be kept back of the setback building lines by a barrier which will prevent the use of the premises in front of the setback lines for the parking of automobiles.

(g) The parking lot and that portion of the driveway behind the building line is to be adequately screened from the street and from adjoining property in a residential district by a hedge or sightly fence or wall not less than three feet, nor more than six feet in height, which is to be located behind the building setback line. All lighting is to be arranged so there will be no glare therefrom annoying to the occupants of an adjoining property in a residential district. The surface of the parking lot is to be smoothly graded, hard-surfaced and adequately drained.

(h) There may be imposed such other conditions as may be deemed necessary by the planning commission to protect the character of the residential district.

(i) Drainage shall be disposed of upon the premises of the parking lot, as per the requirement set by the city engineer.

(j) No private or public garage or parking lot for more than five motor vehicles shall have an entrance

lot.

or exit in any district within 150 feet of the entrance or exit of a public school, church, playground, or other public or semi-public institution or facility.

(Ord. 2004-20, 11-03-2004) (Ord. 1994-56, 01-31-1995) (Ord. 1984-16, 10-__-1984) (Ord. 1983-05, 04-20-1983)